ANNUAL RECORD

MINNESOTA STATE

ROARD OR INVESTIMENT

1989 ANNUAL REPORT

MINNESOTA STATE BOARD OF INVESTMENT

Governor Rudy Perpich

State Auditor Arne H. Carlson

State Treasurer Michael A. McGrath

Secretary of State Joan Anderson Growe

Attorney General Hubert H. Humphrey III

MEMBERS OF THE BOARD:
GOVERNOR RUDY PERPICH
STATE AUDITOR ARNE H. CARLSON
STATE TREASURER MICHAEL A. McGRATH
SECRETARY OF STATE JOAN ANDERSON GROWE
ATTORNEY GENERAL HUBERT H. HUMPHREY III



STATE OF MINNESOTA STATE BOARD OF INVESTMENT

The Minnesota State Board of Investment is pleased to submit its 1989 Annual Report.

In general, fiscal year 1989 was a favorable period for institutional investors such as the Board. The stock market made very strong gains and continued to move upward after its steep drop in October 1987. The bond market provided attractive returns as well, due to a decline in interest rates during the last few months of the fiscal year. Most financial assets easily outpaced the rate of inflation for the year.

Several events should be highlighted as major accomplishments for the year:

- The Basic Retirement Funds, the largest group of funds managed by the Board, produced a total rate of return of 15.5% for fiscal year 1989. Over the last five fiscal years the Basic Funds have generated a cumulative return of 120.5%, excluding alternative assets. Exceptionally strong performance in the financial markets during recent years has been the primary factor in generating these favorable returns. (Refer to page 7.)
- The Post Retirement Investment Fund generated earnings that will provide a life-time benefit increase of 4.0% for eligible retirees beginning January 1, 1990. Over the last five years, benefit increases have been 7.3% on an annualized basis. (Refer to page 27.)
- At the Board's request, a Task Force on Fund Objectives was convened by the Board's Investment Advisory Council to review the relevancy, clarity and measurability of the objectives established for the Basic and Post Funds. The Task Force made recommendations on future asset allocation strategy and identified several other issues that warrant further discussion. (Refer to page 65.)
- At the Board's request, a special project consultant conducted a comprehensive review of the Board's real estate investment program. Laventhol and Horwath, the firm retained for the study, concluded that the Board has developed a well-diversified real estate portfolio that has met the Board's original expectations regarding return and diversification. (Refer to page 68.)

On June 30, 1989, assets under management totaled \$14.9 billion. This total is the aggregate of several separate pension funds, trust funds and cash accounts, each with differing investment objectives. In establishing a comprehensive management program, the Board develops an investment strategy for each fund which reflects its unique needs. The primary purpose of this annual report is to clearly communicate the investment goals, policies, and performance of each fund managed by the Board.

Through the investment programs presented in this report, the Minnesota State Board of Investment will continue to enhance the management and investment performance of the funds under its control.

Sincerely, Breken

Howard J. Bicker Executive Director The Legislature has established a 17-member Investment Advisory Council to advise the Board and its staff on investment-related matters.

- The Board appoints ten members experienced in finance and investment. These members traditionally have come from the Minneapolis and St. Paul corporate investment community.
- The Commissioner of Finance and the Executive Directors of the three state wide retirement systems are permanent members of the Council.
- Two active employee representatives and one retiree representative are appointed to the Council by the Governor.

The Council has formed four committees organized around broad investment subjects relevant to the Board's decision-making: Asset Allocation, Equity Managers, Fixed Income Managers and Alternative Investments.

All proposed investment policies are reviewed by the appropriate Committee and the full Council before they are presented to the Board for action.

Members of the Council

Henry H. Adams, Jr.	Executive Sec. & Investment Mgr., Mpls. Teachers Ret. Fund
John E. Bohan	Vice President, Pension Investments, The Pillsbury Co.
James R. Eckmann	Assistant Treasurer, Dayton-Hudson Corporation

Elton Erdahl Executive Director, Teachers Retirement Association
Paul L. Groschen Executive Director, Minnesota State Retirement System

Kenneth F. Gudorf Board Appointee

James M. Hacking Executive Director, Public Employees Retirement Assoc.

Vernell Jackels Active Employee Representative

David B. Jeffery Vice President and Resident Manager, Shearson Hamill

Judith W. Mares Board Appointee

Malcolm W. McDonald** Director & Corporate Secretary, Space Center, Inc.

Gary R. Norstrem Treasurer, City of St. Paul

Joseph T. Rukavina Active Employee Representative

Thomas J. Triplett Commissioner, Minnesota Department of Finance

Raymond B. Vecellio Retiree Representative

Deborah Veverka Manager, Pension Investments, Honeywell, Inc.

Jan Yeomans* Director, Benefit Funds & Financial Markets, 3M Co.

*Chair

**Vice-Chair

CONSULTANT

Richards & Tierney, Inc. Chicago, Illinois

Howard Bicker

Executive Director

Beth Lehman

Assistant Executive Director

James E. Heidelberg

Assistant to the Executive Director

Internal Money Management - Stocks and Bonds

Mark Edwards

Senior Portfolio Manager, Equities

A. Arthur Kaese

Senior Equity Analyst

N. Robert Barman

Senior Fixed Income Analyst

Arthur M. Blauzda

Senior Analyst, Shareholder Services

Harold L. Syverson

Security Trader

Internal Money Management - Cash Accounts

Grant A. Feldman

Manager, Short Term Accounts

John T. Kinne

Portfolio Manager, Short Term

External Money Management

Doug Gorence

Manager, External Equities

John Griebenow

Manager, Alternative Investments

Roger W. Henry

Manager, Fixed Income*

James H. Lukens

Investment Analyst, Fixed Income & Alt. Investments

Michael J. Menssen

Investment Analyst, Equities

Deborah F. Griebenow

Investment Analyst, Management Reporting

Administrative Staff

L. Michael Schmitt

Administrative Director

Mable E. Patrick

Accounting Supervisor

Thomas L. Delmont

Accounting Officer, Intermediate

Nancy Wold

Accounting Officer

Kathy Sears

Computer Operator

Harriet Balian

Secretary to the Executive Director

Charlene Olson

Secretary, External Programs

Lin Nadeau

Secretary, Internal Programs

Lavern Jagg

Receptionist

^{*} responsible for internal and external fixed income programs

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PART TWO of the Minnesota State Board of Investment's 1989 Annual Report contains financial statements, asset listings and accounting data.

All investments undertaken by the Minnesota State Board of Investment (SBI) are governed by the common law prudent person rule and other standards codified in Minnesota Statutes, Chapter 11A and Chapter 356A.

Prudent Person Rule

The prudent person rule, as codified in Minnesota Statutes 11A.09, requires all members of the Board, Investment Advisory Council, and SBI staff to "...act in good faith and exercise that degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived therefrom." Minnesota Statutes 356A.04 contains similar codification of the prudent person rule applicable to the investment of pension fund assets.

Authorized Investments

In addition to the prudent person rule, the Minnesota Statutes contain a specific list of asset classes available for investment, including common stocks, bonds, short term securities, real estate, venture capital, and resource funds. The statutes prescribe the maximum percentage of fund assets that may be invested in each asset class and contain specific restrictions to ensure the quality of the investments.

Investment Policies

Within the requirements defined by state law, the State Board of Investment, in conjunction with SBI staff and the Investment Advisory Council, establishes investment policies for all funds under its management. These investment policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

In recent years, the Board, its staff, and the Investment Advisory Council have conducted detailed analyses of the investment policies of the Basic Retirement Funds, the Post Retirement Investment Fund, the Supplemental Investment Fund, and the Permanent School Trust Fund. The results of these studies guide the on-going management of these funds and will be updated periodically.

Report Format

This annual report is published in two separate volumes. This volume, Part One, contains the text of the annual report. It describes the investment policies and performance for each of the funds managed by the SBI. It also contains statistical data on the Board's managers. The second volume, Part Two, contains audited financial statements, asset listings and accounting data.

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FUNDS UNDER MANAGEMENT

Basic Retirement Funds

Post Retirement Investment Fund

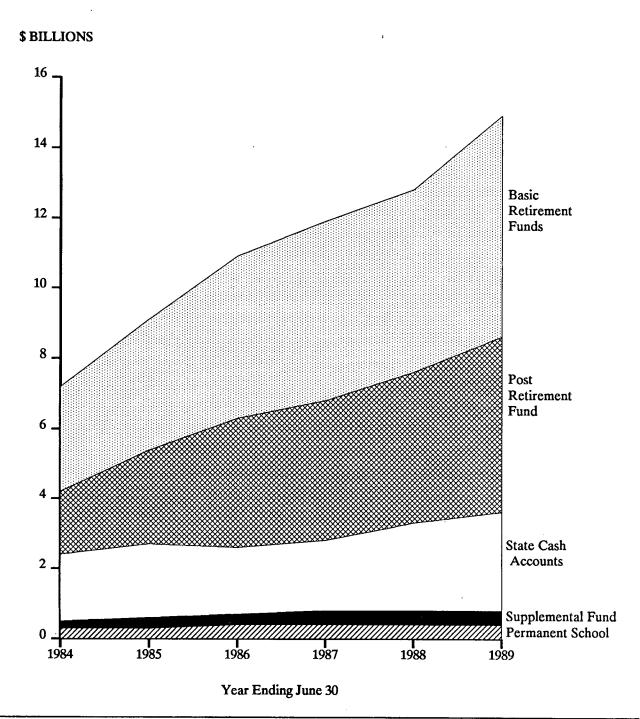
Supplemental Investment Fund

State Cash Accounts

Permanent School Trust Fund

Growth in Assets

Fiscal Years 1985 - 1989



Market Value June 30, 1989

Basic Retirement Funds

\$ 6.3 billion

The Basic Retirement Funds contain the pension assets of the currently working participants in eight major statewide retirement plans:

	Teachers Retirement Fund	\$ 2,887 million
•	Public Employees Retirement Fund	1,484 million
•	State Employees Retirement Fund	1,261 million
•	Public Employees Police and Fire Fund	526 million
•	Highway Patrol Retirement Fund	95 million
•	Correctional Employees Fund	61 million
•	Police and Fire Consolidation Fund	11 million
•	Judges Retirement Fund	3 million

Post Retirement Investment Fund

\$ 5.0 billion

The Post Retirement Investment Fund is composed of the reserves for retirement benefits to be paid to retired employees. Permanent retirement benefit increases are permitted based on excess earnings from dividends, interest, and net realized capital gains.

Supplemental Investment Fund

\$ 0.4 billion

The Supplemental Investment Fund includes the assets of the state deferred compensation plan, supplemental benefit arrangements, various retirement programs for local police and firefighters, and the unclassified employees of the state. Participants may choose among six separate accounts with different investment emphases designed to meet a wide range of investor needs and objectives.

•	Income Share Account	stocks and bonds	\$ 222 million
•	Growth Share Account	actively managed stocks	73 million
•	Common Stock Index Account	passively managed stocks	5 million
•	Bond Market Account	actively managed bonds	3 million
•	Money Market Account	short-term securities	74 million
•	Guaranteed Return Account	guaranteed investment contracts	49 million

State Cash Accounts \$ 2.8 billion

These accounts are the cash balances of state government funds, including the Invested Treasurers Cash Fund, transportation funds, and other miscellaneous cash accounts. All assets are invested in high-quality, liquid short-term debt securities.

Permanent School Trust Fund

\$0.4 billion

The Permanent School Trust Fund is a trust established for the benefit of Minnesota public schools.

Total Assets \$14.9 billion

BASIC RETIREMENT FUNDS

Investment Objectives

Asset Allocation

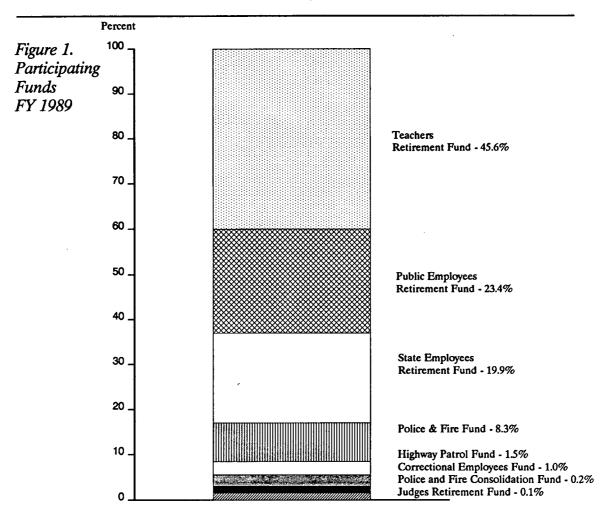
Investment Management

Investment Performance

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The Basic Retirement Funds are composed of the retirement assets for currently working participants in eight statewide retirement funds.

Figure 1 identifies the individual retirement funds which comprise the Basic Funds. The Funds serve as accumulation pools in which the pension contributions of public employees and their employers are placed during the employees' years of active service. Approximately 200,000 public employees participate in the Basic Funds. On June 30, 1989 the market value of the Funds was \$6.3 billion.



INVESTMENT OBJECTIVES

The State Board of Investment (SBI) has one overriding responsibility with respect to its management of the Basic Funds: to ensure that sufficient funds are available to finance promised retirement benefits.

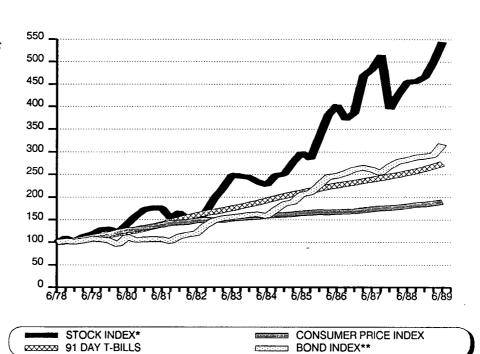
Actuarial Assumed Return

The Basic Funds invest the pension contributions of most public employees in the State of Minnesota during their working years. Employee and employer contribution rates are specified in state law as a percentage of an employee's salary. The rates are set so that contributions plus expected investment earnings will cover the projected cost of promised pension benefits. In order to meet these projected pension costs, the Basic Retirement Funds must generate investment returns of at least 8.5% on an annualized basis.

Time Horizon

Normally, pension assets will accumulate in the Basic Retirement Funds for thirty to forty years during an employee's years of active service. This provides the Basic Funds with a long investment time horizon and permits the Board to take

Figure 2.
Performance of
Capital Markets
FY 1979-1989



- * Wilshire 5000 Stock Index
- ** Salomon Broad Investment Grade Bond Index

advantage of the long-run return opportunities offered by the capital markets in order to meet its actuarial return target.

As illustrated in Figure 2, historical evidence strongly indicates that common stocks will provide the greatest opportunity to maximize investment returns over the long term. As a result, the Board has chosen to incorporate a large commitment to common stocks in its asset allocation policy for the Basic Funds. In order to limit the short-run volatility of returns exhibited by common stocks, the Board includes other asset classes such as bonds and real estate in the total portfolio. These assets diversify the Basic Funds and reduce wide fluctuations in investment returns on a year to year basis. This diversification benefit should not impair the Basic Funds' ability to meet or exceed their actuarial return target over the long term.

Long-Term Objectives

Within this context, the Board has established several long-term investment objectives for the Basic Retirement Funds. Monitoring actual performance against these return objectives helps the Board to ensure that the Basic Funds will meet their long term funding obligations:

- Provide Real Returns. Over a ten year period, the Basic Funds are expected to generate total returns that are 3-5 percentage points greater than the rate of inflation.
- Exceed Market Returns. Over a five year period, the Basic Funds are expected to outperform a composite of market indices weighted in a manner that reflects their long-term asset allocation policy.
- Exceed Median Fund Returns. Over a five year period, the Basic Funds are expected to outperform the median fund from a representative universe of public and private funds with a balanced asset mix of stocks and bonds.

ASSET ALLOCATION

The allocation of assets among common stocks, bonds, and alternative investments can have a dramatic impact on investment results. In fact, asset allocation decisions overwhelm the impact of individual security selection within a total portfolio. Consequently, the Board has focused considerable attention on the selection of an appropriate long-term asset allocation policy for the Basic Funds.

Long-Term Allocation Policy

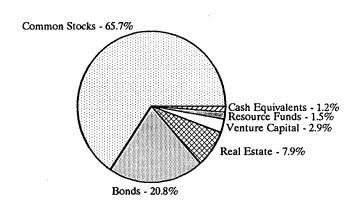
Based on the Basic Funds' investment objectives and the expected long-run performance of the capital markets, the Board has adopted the following long-term asset allocation policy for the Basic Funds:

•	Domestic Common Stocks	60.0%
•	Domestic Bonds	24.0%
•	Real Estate	10.0%
•	Venture Capital	2.5%
•	Resource Funds	2.5%
•	Unallocated Cash	1.0%

It should be noted that the Board has approved the addition of international stocks to the Basic Funds. When an appropriate implementation plan has been approved the asset allocation targets shown above will be adjusted by adding a 10.0% allocation to international stocks and lowering the domestic bond allocation to 14.0%.

Figure 3 presents the actual asset mix of the Basic Funds at the end of fiscal year 1989. Historical data on the Basic Funds' actual asset mix over the last five years are displayed in Figure 4.

Figure 3. Asset Mix June 30, 1989



	Market Value	Actual Asset	Policy	
	\$Millions	Mix	Target	
Common Stocks*	\$4,154	65.7%	60.0%	
Bonds	1,318	20.8	24.0	
Alternative Assets:				
Real Estate	505	7.9	10.0	
Venture Capital	181	2.9	2.5	
Resource Funds	96	1.5	2.5	
Unallocated Cash	74	1.2	1.0	
Total	\$6,328	100.0%	100.0%	

^{*} Reflects transfer of stock holdings from the Variable Annuity Fund to the Basic Funds on June 30, 1989.

Total Return Vehicles

The SBI invests the majority of the Basic Funds' assets in common stocks. A large allocation is consistent with the investment time horizon of the Basic Funds and the advantageous long-term risk-return characteristics of common stocks. The rationale underlying the venture capital allocation is similar. However, the relatively small size of the venture capital market presents a practical limit to the amount that may be allocated to this asset class.

The Board recognizes that this sizable policy allocation to common stock and venture capital likely will produce more volatile portfolio returns than a more conservative policy focused on fixed income securities. It is understood that this policy may result in quarters or even years of disappointing results. Nevertheless, the long-run return benefits of this policy are expected to compensate for the additional volatility. The Board includes other asset classes in the Basic Funds both to provide some insulation against highly inflationary or deflationary environments and to diversify the portfolio sufficiently to avoid excessive return volatility.

Inflation Hedge

Real estate and resource fund investments provide an inflation hedge that other financial assets cannot offer. In a period of rapidly rising prices, these "hard" assets can be expected to appreciate in value at a rate at least equal to the inflation rate. Further, even under more normal financial conditions such as low to moderate inflation, the returns on these assets are not highly correlated with common stocks. Thus, their inclusion in the Basic Funds serves to dampen return volatility.

Deflation Hedge

The bond component of the Basic Funds acts as a hedge against a deflationary economic environment. In the event of a major deflation, high-quality fixed income assets, particularly long-term bonds, will protect principal and generate significant capital gains. And, like real estate and resource funds, under normal financial conditions bonds help to diversify the Basic Funds, thereby controlling return volatility.

INVESTMENT MANAGEMENT

All assets in the Basic Retirement Funds are managed externally by private money management firms under contracts or agreements with the SBI.

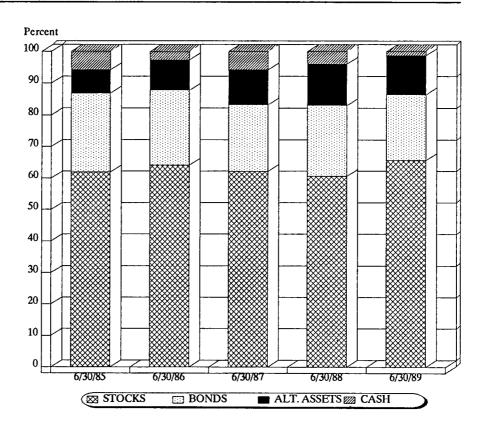
Common Stock Segment

The Board allocates 60% of the Basic Funds to common stocks. The SBI utilizes a two-part approach to the management of the common stock segment:

- Passive Management. On an on-going basis, at least one-half of the stock segment will be passively managed, i.e. invested in an index fund. At the end of fiscal year 1989, approximately 63% of the stock segment was indexed.
- Active Management. No more than one-half of the stock segment will be actively managed. At the end of fiscal year 1989, approximately 37% of the stock segment was actively managed by a group of eleven external money managers.

An index fund is a well-diversified portfolio of common stocks designed to match the rate of return performance of a predetermined stock market index. The index fund utilized by the SBI tracks the Wilshire 5000, a broad-based equity market indicator composed of the common stocks of all U.S.-domiciled corporations for which daily prices are available. In effect, the Wilshire 5000 represents virtually the entire domestic common stock market.

Figure 4. Historical Asset Mix FY 1985-1989



The Board's decision to utilize an index fund is based on the inherent difficulty of actively managing a multi-billion dollar common stock portfolio. The Board has chosen to accept market returns on a substantial portion of its common stock portfolio through the utilization of an index fund. The Board seeks above-market returns through the active management of the remaining common stock assets.

The actively managed segment of the Basic Funds' common stock portfolio is designed to complement the core index fund. With the index fund providing adequate diversification for the Basic Funds' total portfolio, the active managers are expected to add incremental value over the long-run through aggressive investment management decisions.

During fiscal year 1989, the SBI made several changes within its active manager group. Relationships with two firms, Fred Alger Management and Beutel Goodman Capital Management, were terminated. In April 1989, four new active managers were added in an effort to diversify the range of investment approaches represented in the active manager group. These firms are Concord Capital Management, Franklin Portfolio Associates, Rosenberg Institutional Equity Management, and Sasco Capital.

Figure 4 (con't).
Historical
Asset Mix
FY 1985-1989

	Market Value June 30,						
	1985	1989					
Common Stocks							
\$Million	2,285.0	2,927.0	3,188.0	3,164.0	4,154.0		
Percent	61.9	64.1	62.1	60.6	65.7		
Bonds							
\$Million	923.0	1,083.0	1,089.0	1,178.0	1,318.0		
Percent	25.0	23.7	21.2	22.5	20.8		
Real Estate							
\$Million	206.0	331.0	405.0	465.0	505.0		
Percent	5.6	7.3	7.9	8.9	7.9		
Venture Capital							
\$Million	40.0	65.0	93.0	138.0	181.0		
Percent	1.1	1.4	1.8	2.6	2.9		
Resource Funds							
\$Million	25.0	42.0	68.0	78.0	96.0		
Percent	0.7	0.9	1.3	1.5	1.5		
Unallocated Cash							
\$Million	212.0	116.0	294.0	203.0	74.0		
Percent	5.7	2.6	5.7	3.9	1.2		
Total Fund							
\$Million	3,691.0	4,564.0	5,137.0	5,224.0	6,328.0		

A comprehensive monitoring system has been established to ensure that the many elements of the common stock portfolio conform to the Basic Funds' investment policy. Performance benchmarks have been established for each of the Board's managers. These benchmarks enable the SBI to evaluate more effectively the managers' decision-making, both individually and in aggregate, with respect to risk incurred and returns achieved. More information on benchmarks and the Board's monitoring policies is included in the Major Developments Section.

A description of each common stock manager's investment approach is included in the Manager Summary section. Their portfolio characteristics are included in the Statistical Data Appendix.

Bond Segment The Board allocates 24% of the Basic Funds to bonds. The SBI uses a two-part approach to the management of the bond segment:

- Semi-Passive Management. On an on-going basis, at least one-half of the assets allocated to bonds will be managed by semi-passive managers. At the end of fiscal year 1989, approximately 50% of the bond segment was invested using an enhanced index approach.
- Active Management. No more than one-half of the bond segment will be actively managed. At the end of the fiscal year 1989, approximately 50% of the bond segment was actively managed by a group of five external money managers.

The group of active bond managers was selected for its blend of investment styles. Each of the managers invests in high-quality, fixed income securities. The managers vary, however, in the emphasis they place on interest rate anticipation and in the manner in which they approach issue selection and sector weighting decisions.

In keeping with the objective of utilizing the bond portfolio as a deflation hedge, the active managers are restricted regarding the minimum average life of their portfolios. This requirement is designed to prevent the Basic Funds' total bond portfolio from assuming an excessively short-lived position and thus, severely diluting its deflation hedge capacity. Further, the bond managers are permitted to hold only high-quality (BAA or better) fixed income assets. In addition, to avoid extreme variability in total bond segment returns, the SBI constrains the maximum duration

(average life) of the managers' portfolios to a band of three to seven years.

At the the start of fiscal year 1989, the SBI moved half of the bond segment from active to semi-passive management. The goal of the enhanced index managers is to add incremental value to the Salomon Broad Investment Grade (BIG) Index through the superior selection of bonds for the portfolios. The enhanced index portfolios adhere very closely to characteristics of the Salomon BIG and match its duration and maturity structure. The semi-passive managers seek to add value by exploiting perceived mispricings among individual securities or by making minor alterations in the sector weightings within the portfolio. Although the enhanced index managers seek to exceed the performance of the index, the possibility exists that the semi-passive approach may slightly underperform the target index during some periods.

A description of each bond manager's investment approach is included in the Manager Summary section. Their portfolio characteristics are presented in the Statistical Data Appendix.

Real Estate Segment

The Board allocates 10% of the Basic Funds for investment in real estate. State law authorizes the SBI to invest in real estate through commingled funds, limited partnerships and trusts. Each of the Board's real estate investments involve at least four other participants. In addition, the Board's investment may not exceed 20% of a given commingled fund, partnership or trust. State law does not permit investment in real estate through direct investments, separate accounts or individual transactions.

By investing in several open-end and closed-end commingled funds the SBI has created a large core portfolio of real estate that is broadly diversified by property type, location and financing structure. The core portfolio is designed to reflect the composition of the aggregate U.S. real estate market and, as such, is expected to earn at least market returns. The broad diversification of the core portfolio enables the SBI to select less diversified, special orientation managers for the remaining portion of the real estate segment. With their more focused approach to real estate management, these funds offer the ability to enhance the return earned by the core portfolio.

Prospective real estate managers are reviewed and selected based on the managers' experience, investment strategy and performance history. No new commitments to real estate were made during fiscal year 1989. At year-end the real estate portfolio comprised 7.9% of the Basic Funds. The SBI will continue to review and add new real estate investments, as needed, to fulfill the target 10% allocation.

During the year, the SBI conducted a comprehensive review of its real estate program with the assistance of a special project consultant, Laventhol & Horwath. More information on the review is contained in the Major Developments section of this report.

A description of each real estate manager's investment approach is included in the Manager Summary section.

Venture Capital Segment

The Board allocates 2.5% of the Basic Funds to investment in venture capital. Under state law, the SBI is authorized to invest in venture capital through limited partnerships and corporations. As with real estate investments, each venture capital investment must involve at least four other investors, and the Board's investment may not exceed 20% of a particular limited partnership.

The SBI maintains a broadly diversified venture capital portfolio that is diversified across three dimensions: location, industry type and stage of corporate development of individual portfolio companies.

Prospective venture capital managers are reviewed and selected based primarily on the managers' experience, investment strategy, diversification potential and performance history.

No new venture capital commitments were made during fiscal year 1989. At year-end, the value of Basic Funds' venture capital segment was 2.9%, somewhat above its long-term target. The SBI intends to make additional investments in future years as the growth of the Basic Retirement Funds warrants the expansion of the assets committed to the venture capital segment.

A description of each venture capital manager's investment approach is included in the Manager Summary section.

Resource Fund Segment

The Board allocates 2.5% of the Basic Funds' assets for investment in oil and gas partnerships. The SBI invests in partnerships structured specifically for pension funds and other tax-exempt investors. There must be four other participants in

each of the SBI's resource investments and the Board may invest no more than 20% of a partnership's total capital. The resource partnerships in which the Board invests concentrate their investments in producing properties and royalty interests that are diversified geographically and/or geologically.

Resource investments are selected based on the managers' experience, investment strategy and performance history.

During fiscal year 1989, the Board made a new commitment to an oil and gas royalty trust initiated by British Petroleum. At year-end, the value of the resource fund segment comprised 1.5% of the Basic Funds. The Board plans to continue to review resource investments for possible inclusion in the portfolio.

A description of each resource fund manager's investment approach is included in the Manager Summary section.

Unallocated Cash

The Board allocates 1% of the Basic Funds to cash. Given the long term objectives of the Basic Funds and their limited liquidity needs, the Board believes that a minimal commitment to short-term investments is most appropriate.

These cash reserves, as well as any cash held by stock and bond managers, are invested in a short-term investment fund (STIF) managed by State Street Bank and Trust, the Basic Funds' master custodian. The STIF is a separate account invested under the same state statutes which guide all of the SBI's short-term investments.

INVESTMENT PERFORMANCE

The Board has adopted performance objectives which are consistent with the objectives of the Basic Funds and realistic because they are both attainable and measurable. The evaluation of performance outcomes relative to established policy is an integral part of the SBI's investment program.

Evaluation Framework

Given the long-term investment time horizon of the Basic Funds, the performance evaluation time period is necessarily long-term as well. Recognizing that excessive attention to performance in the short-run can be counterproductive, the SBI evaluates investment performance over a time horizon of approximately three to five years (roughly corresponding to a typical market cycle). While performance is measured and reviewed quarterly to

identify trends and control extreme underperformance, decisions regarding the effectiveness of the Board's investment program are made over a considerably longer period.

The Basic Funds' multi-manager structure requires that investment performance be evaluated on two distinct levels:

- Total Fund. Risk-return targets for the total fund ensure that long-run strategic decisions which affect the total performance of the Basic Funds are implemented in a manner consistent with their investment policy. Specific standards have been selected to monitor performance on a total fund level.
- Individual Managers. Risk-return objectives for the individual managers are designed to ensure that they adhere to their assigned investment roles and to permit an evaluation of the value they add to the SBI's investment program. Individual benchmarks have been developed for each manager to monitor performance at the manager level.

Total Fund Performance

To a significant degree, the risk level of the total fund is set implicitly when the asset allocation and investment management structure are determined. Given the adequate funding levels and long-term investment time horizon of the Basic Funds, the Board believes an above-average risk posture is appropriate.

The Board's objective is to take advantage of the established relationship between risk and return. Higher risk investment strategies have been shown to offer higher long-run returns than lower risk strategies. The SBI's risk target is implemented by committing the majority of the Basic Funds' assets to common stocks.

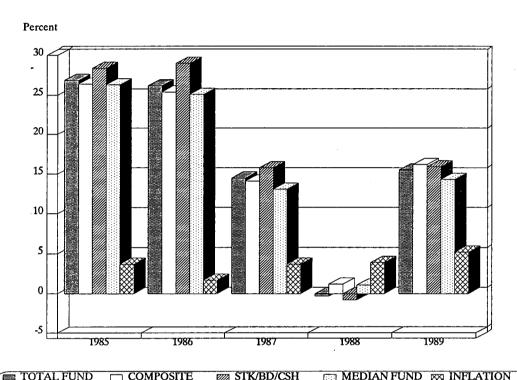
The Basic Funds' risk objectives are implicitly met by attaining the targeted policy asset mix. In this regard, the common stock and bond targets have been achieved. (The common stock segment was temporarily overweighted at the close of the year due to the transfer of stock assets from the Variable Annuity Fund to the Basic Funds on June 30, 1989.) The Basic Funds began commitments to real estate, venture capital and resource funds in the early to mid 1980's. With alternative investments near their policy targets, only moderate additional activity is expected over the next several years.

The Basic Funds' long-term rate of return target performance is evaluated relative to three specific standards:

Figure 5.

Total Fund Performance

Fiscal Years 1985 - 1989



· IOTALFOND COM	PUSITE	ITE W SINBU/CSH			MEDIAN FUND		ATION
	1985	1986	1987	1988	1989	(Annu 3 YR.	alized) 5 YR.
Total Fund Composite Index*	26.9% 26.4	26.2% 25.4	14.5% 14.1	-0.3% 1.2	15.5% 16.2	9.7% 10.3	16.1% 16.3
Stocks, Bonds, Cash Only Median Fund**	28.4 26.3	29.0 25.1	15.8 13.1	-0.8 1.1	15.9 14.3	10.0 9.6	17.1 16.6
Inflation	3.7	1.7	3.7	3.9	5.2	4.3	3.7

^{* 60%} Wilshire 5000/22% Salomon Broad Investment Grade Bond Index/10% Real Estate Funds/3% 91 Day T-Bills/2.5% Venture Capital Funds/2.5% Resource Funds

^{**} Wilshire Assoc. Trust Universe Comparison Service (TUCS) median balanced portfolio. TUCS contains returns of more than 800 public and private funds.

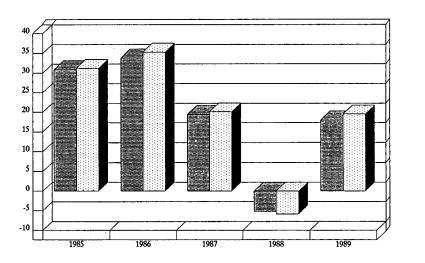
- Real Return. Over a ten year period, the Basic Funds are expected to produce returns that exceed inflation by 3-5 percentage points annually.
- Composite Index. Over a five year period, the returns produced by the total portfolio are expected to exceed those derived from a composite of market indices weighted in the same proportion as the Basic Funds' long-term asset allocation.
- Median Fund. Over a five year period, the Basic Funds' portfolio, excluding alternative assets, are expected to outperform the median return produced by a representative sample of other public and private pension and trust funds with a balanced asset mix of stocks and bonds.

Overall, the Basic Funds have performed well compared to these standards:

• Real Return. Over the last ten years, the Basic Funds have exceeded inflation by 7.1 percentage points annualized. For fiscal year 1989, the Funds' return surpassed inflation by 13.3 percentage points.

Figure 6. Stock Segment Performance FY 1985-1989







Fiscal	Year
--------	------

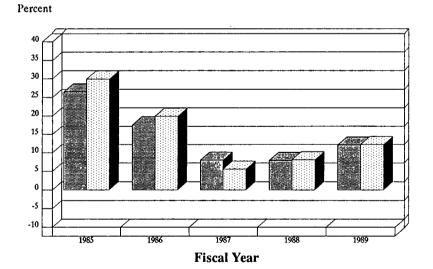
						(Annualized)	
	1985	1986	1987	1988	1989	3 YR.	5 YR.
STOCK SEGMENT	30.9%	33.8%	19.4%	-5.2%	18.0%	10.1%	18.5%
Wilshire 5000	31.2	35.3	20.1	-5.9	19.5	10.5	19.1

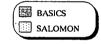
- Composite Index. Over the last five years, the Basic Funds have underperformed their market index composite by a small amount, 0.2 percentage points annualized. For fiscal year 1989, the Funds underperformed the composite by 0.7 percentage points.
- Median Fund. Over the last five years the Basic Funds, excluding alternative assets, were in the top half (39th percentile) of public and private pension funds in the Wilshire Associates Trust Universe Comparison Service (TUCS). For fiscal year 1989, the Basic Funds ranked in the top third (29th percentile) of TUCS.

Fiscal year 1989 was a favorable period for institutional investors such as the SBI. The stock market made very strong gains and continued to move upward after its steep drop in October 1987. The bond market provided attractive returns as well, due to a decline in interest rates and corresponding increase in the market value of bonds during the last few months of the fiscal year.

Despite the dramatic stock market drop in October 1987, the financial markets have provided exceptional returns in recent

Figure 7. Bond Segment Performance FY 1985-1989





							(Annua	lizea)
	1985	1986	1987	1988	1989	3 Yr.	5 Yr.	
BOND SEGMENT	26.5%	17.6%	7.9%	7.9%	12.1%	9.3%	14.2%	
Salomon Index*	29.9	19.9	5.6	8.1	12.2	8.6	14.8	

^{*} Salomon Broad Investment Grade Bond Index

years. Given its long-term asset allocation, the Basic Funds have been well positioned to take advantage of these favorable markets. Over the last five years, the Basic Funds have provided a cumulative return of 120.5%, excluding alternative assets.

Performance relative to total fund targets is presented in Figure 5. Common stock and bond segment performance are shown in Figure 6 and Figure 7.

Stock Manager Performance

Two primary long-run risk objectives have been established for the Basic Funds' common stock managers:

- Investment Approach. Each manager (active or passive) is expected to hold a portfolio that is consistent, in terms of risk characteristics, with the manager's stated investment approach.
- Diversification. Each active common stock manager is expected to hold a highly non-diversified portfolio, while the index fund manager is expected to hold a well-diversified portfolio that tracks the entire stock market.

In the short-run, the active common stock managers may depart from these two risk targets as part of their specific investment strategies.

Figure 8.
Stock Manager
Performance
FY 1989

	Total	Benchmark
	Portfolio Return	Return
Alliance Capital	19.2%	16.0
BMI Capital	8.7	16.2
Forstmann Leff	10.4	14.9
IDS Advisory	13.7	18.7
Investment Advisers	15.2	18.4
Lieber & Company	14.8	13.1
Waddell & Reed	10.6	12.0
Wilshire Associates (index fund)	19.4	19.4
Basic Funds' Common Stock Segment*	18.0%	
Stock Segment Performance Standards		
Wilshire 5000	19.5%	
TUCS Median Managed Equity Portfolio	17.8	
Inflation	5.2%	

^{*} includes performance of any manager retained for less than the full fiscal year

The common stock managers successfully fulfilled their long term risk objectives during fiscal year 1989. In general, the managers constructed portfolios consistent with their stated investment approaches and maintained appropriate levels of diversification.

The SBI evaluates the common stock managers' returns against the performance of customized indices constructed to represent the managers' specific investment approaches. These custom indices are commonly referred to as "benchmark portfolios." The benchmark portfolios take into account the equity market forces that at times favorably or unfavorably impact certain investment styles. Thus, the benchmarks are more appropriate return targets against which to judge the managers' performances than are broad market indices.

From a return perspective, common stock manager performance was disappointing. Two active managers, Alliance and Lieber, exceeded their benchmarks for the year. The remaining active managers underperformed their benchmarks by varying amounts. As expected, the index fund manager closely tracked the performance of the Wilshire 5000 for the year. As a group, the active and passive managers underperformed the broad market by 1.5 percentage points during fiscal year 1989.

Performance data for the individual common stock managers are presented in Figure 8.

Figure 9. Bond Manager		Total Portfolio Return	Benchmark Return
Performance FY 1989	Investment Advisers	14.0%	12.6%
	Lehman Management	12.7	11.4
	Miller, Anderson & Sherrerd	9.6	12.2
	Morgan Stanley	10.1	10.5
	Western Asset	14.5	12.4
	Fidelity Management (enhanced index)	12.0	12.2
	Lincoln Capital (enhanced index)	12.2	12.2
	Basic Funds' Bond Segment	12.1%	
	Bond Segment Performance Standards Salomon Broad Investment		
	Grade Bond Index	12.2%	
	TUCS Median Managed Bond Portfolio	11.7	
	Inflation	5.2%	

Bond Manager Performance

The SBI constrains the **risk** of the active bond managers' portfolios to ensure that they fulfill their deflation hedge and total fund diversification roles. The managers are restricted in terms of the duration (average life) of their portfolios and the quality of their fixed income investments.

The bond managers successfully fulfilled their long-term risk objective during fiscal year 1989. In general, the managers constructed portfolios consistent with their stated investment approaches and maintained appropriate levels of quality and duration.

During fiscal year 1989, the **returns** of each of the Board's active bond managers was evaluated relative to a customized **benchmark portfolio**. Three of the active managers (Investment Advisers, Lehman, Western) outperformed their benchmarks for the year. The semi-passive managers performed well within expectations for tracking error during their first year of operation. As a group, the active and semi-passive managers nearly matched the performance of the bond market for fiscal year 1989.

Performance data for the individual bond managers are presented in Figure 9.

Alternative Asset Managers

At this time, specific performance objectives have not been established for the alternative asset managers. The long-term nature of these investments and the lack of comprehensive data on the returns provided by the real estate, resource, and venture capital markets preclude comprehensive performance evaluation. In the future, as markets for these assets become more institutionalized, the SBI will fully integrate appropriate performance standards for these assets into its performance analysis.

POST RETIREMENT FUND

Investment Objectives

Asset Allocation

Investment Management

Investment Performance

The Post Retirement Investment Fund contains the pension assets of retired public employees covered by nine statewide retirement plans (i.e. the Basic Retirement Funds and the Legislative & Survivors Retirement Fund).

The assets of the Post Fund finance monthly annuities paid to retirees. These annuities may be adjusted upwards based on the earnings of the Post Fund. On June 30, 1989, the Post Fund had a market value of \$5.0 billion with over 55,000 retiree participants.

INVESTMENT OBJECTIVES

Actuarial Assumed Return

Public employees participating in the statewide retirement plans are promised benefits based on their total years of service and their "high five" average salaries. When an employee retires, a sum of money sufficient to finance a fixed monthly annuity is transferred from accumulation pools in the Basic Funds to the Post Fund. In order to support promised benefits, the Post Fund must "earn" at least 5% on its invested assets each year. If the Post Fund exceeds this earnings rate, excess earnings are used to finance permanent benefit increases for eligible retirees.

Earnings Objectives

Within this framework, the State Board of Investment (SBI) pursues two objectives for the Post Fund:

- To generate 5% realized earnings each year to maintain current benefits.
- To generate at least 3% additional realized earnings each year to provide annual benefit increases to eligible retirees.

The Board views the first of these two objectives as being of primary importance. Furthermore, to achieve these two objectives, the SBI recognizes that the Post Fund requires a completely different investment approach than that applied to the Basic Retirement Funds.

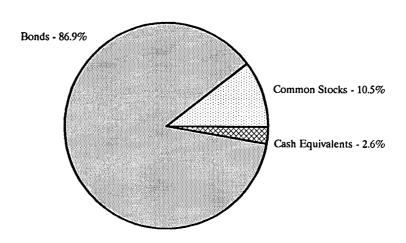
The ability of the Post Fund to maintain current benefit levels and provide future benefit increases depends upon its realized earnings. State statutes define earnings for the Post Fund as interest and dividend income as well as realized equity and fixed income capital gains (or losses). Unrealized capital gains (or losses) have no direct impact on the benefits paid out to retirees. Unrealized capital gains (or losses) are excluded from defined earnings in order to make benefit payments largely insensitive to near-term fluctuations in the capital markets. (More information on the benefit increase formula is included in the Statistical Data Appendix.)

As a result, the Post Fund is not oriented toward long-term total rate of return maximization. Rather, the SBI attempts to generate a high, consistent stream of earnings for the Post Fund that will maintain current benefits, as well as produce income sufficient to increase benefits over time.

ASSET ALLOCATION

The Board has designed the asset mix of the Post Fund to generate the sizable stable earnings stream referred to in the

Figure 10. Asset Mix June 30, 1989



	Market Value	
	\$Millions	Percent
Common Stocks	\$524	10.5%
Bonds	4,358	86.9
Unallocated Cash	132	2.6
Total	\$5,014	100.0%

previous section. The Post Fund's year-end asset mix is presented in Figure 10. Historical asset allocation data is shown in Figure 11.

Dedicated Bond Portfolio

The SBI invests the majority of the Post Fund's assets in a dedicated bond portfolio. A dedicated bond portfolio is a collection of high-quality bonds with various maturities which generate cash flows from income and principal payments that match a specific stream of liabilities or benefit payments. The highly predictable benefits owed to the Post Fund's retired participants and the high real interest rates that have existed in recent years have created an ideal situation to employ a dedicated bond portfolio.

The dedicated bond portfolio facilitates the attainment of the Post Fund's two objectives. Most importantly, it ensures that funds are available at the required times to meet promised benefit payments. Also, the dedicated bond portfolio consistently earns enough additional interest income to permit a minimum annual benefit increase of 3%, provided the portfolio yields at least 8% on an annual basis. If the portfolio yield is greater than 8% or if stock investments do well, as was the case in recent years, the Post Fund can offer eligible retirees even more than this floor benefit increase.

Common Stocks

While bonds represent the largest asset class in the Post Fund's total portfolio, common stocks also play an important role. Common stocks provide the Post Fund with a source of long-run earnings growth not available from fixed income investments. In recent years, realized gains on common stocks have contributed importantly to large benefit increases.

Unallocated Cash

Cash equivalents make up the remainder of the Post Fund's portfolio. Because the Post Fund's cash needs are very predictable, the SBI generally maintains a very small cash equivalents allocation. However, large cash flows into the Post Fund, which frequently occur at fiscal year-end, give a distorted view of the Post Fund's normal allocation to the segment.

Changes in Asset Mix

During fiscal year 1989, the asset mix of the Post Fund did not change significantly. In prior years, the substantial decline in interest rates necessitated an increase in the size of the dedicated bond portfolio and a concomitant reduction in the size of the common stock portfolio. With lower interest rates, new cash flows into the Post Fund are invested at lower yields than in the recent past. If interest rates remain at relatively low levels, the size of the common stock portfolio will continue to shrink slowly as the dedicated bond portfolio grows larger.

INVESTMENT MANAGEMENT

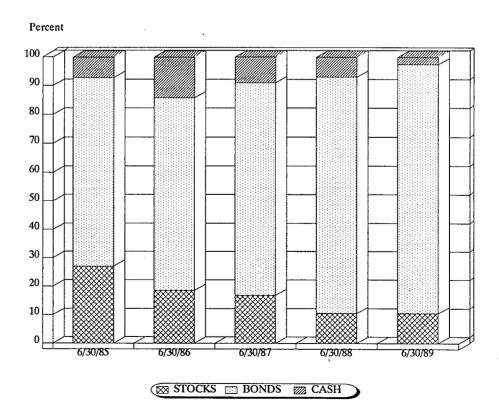
The Post Fund is managed almost entirely by SBI staff. The Board relies heavily on internal management for two reasons:

- Dedicated Bond Portfolio. The low turnover, limited discretion nature of the dedicated bond portfolio makes bond management by SBI staff cost effective.
- Investment Constraints. With respect to common stock management, the Post Fund's equity manager must be concerned with generating current income and avoiding realized losses. Most external investment managers are not used to functioning under the Post Fund's unique investment requirements. SBI staff, on the other hand, has operated under these constraints since the Post Fund's inception.

Bond Management

As described earlier, the dedicated bond portfolio represents the bulk of the Post Fund's assets. Staff constructs the lowest cost portfolio, within established constraints, that produces sufficient cash flows to fund promised benefit payments and maintains adequate quality levels.

Figure 11. Historical Asset Mix FY 1985-1989



The management of the dedicated bond portfolio requires that the State's actuary supply the SBI with forecasts of benefit payments expected to be paid over a twenty-five year horizon. Based upon these forecasts, a computer program generates a list of bonds that will meet these forecasted benefit payments. Staff then attempt to purchase the recommended issues. If these bonds are not available, substitute bonds are purchased. Staff rebalance the dedicated bond portfolio annually following the receipt of the benefit payment projections from the State's actuary.

Common Stock Management

The focus of SBI staff's common stock management is long-term, value-based stock selection. Staff generally implement less aggressive investment strategies than those utilized by the Basic Retirement Funds' active stock managers. As the only common stock manager for the Post Fund, staff recognize the diversification requirements of the Post Fund's stock portfolio. Further, SBI staff are aware of the Post Fund's need to avoid investment strategies which generate high portfolio turnover and which, at times, could result in sizable realized losses.

SBI staff attempt to identify stocks that have attractive expected returns, yet do not possess significantly high levels of market

Figure 11 (con't).	Market Value June 30,						
Historical	6	1985	1986	1987	1988	1989	
Asset Mix	Common Stocks						
FY 1985-1989	\$Million	733.0	681.0	673.0	446.0	524.0	
	Percent	27.1	18.6	16.8	10.5	10.5	
	Bonds						
	\$Million	1,780.0	2,457.0	2,965.0	3,511.0	4,358.0	
	Percent	65.7	67.2	74.2	82.5	86.9	
·	Unallocated Cash						
	\$Million	196.0	520.0	359.0	301.0	132.0	
	Percent	7.2	14.2	9.0	7.0	2.6	
	Total Fund						
	\$Million	2,709.0	3,658.0	3,997.0	4,258.0	5,014.0	
	Percent	100.0	100.0	100.0	100.0	100.0	

volatility. Staff use recommendations generated by quantitative valuation models as the primary source of investment candidates. Staff always maintain a fully invested position in the equity portfolio.

Cash Enhancement

The SBI has established a cash enhancement program using financial futures for a portion of the Post Fund's cash reserves. Low risk stock index futures investment strategies are employed to improve the rate of return earned on cash equivalents. The strategies are low risk because each investment is fully hedged. That is, stock index futures contracts are simultaneously bought and sold, thereby eliminating market risk. The underlying mispricings between the contracts provide the source of returns to the cash enhancement program.

The Board has retained BEA Associates, New York, NY, a firm specializing in the management of financial futures, to manage the cash enhancement program.

INVESTMENT PERFORMANCE

Because of its focus on generating current income, the risk composition of the Post Fund's investment portfolio is conservatively structured. The majority of the Post Fund's assets are invested in high-quality bonds. Further, the Post Fund's common stock portfolio maintains a relatively high level of diversification and a moderate level of relative market volatility.

Total Fund Performance

In terms of long-term rate of return objectives, the Fund's investment results are compared to two standards:

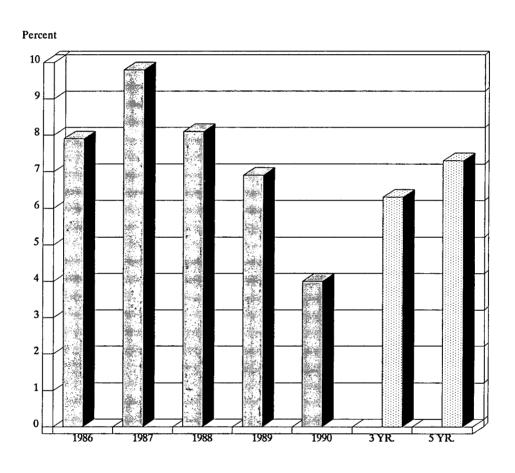
- Actuarial Assumptions. In order to finance promised benefit payments, the Post Fund must generate a level of interest and dividend income which, combined with realized net capital gains, meets the Post Fund's actuarial assumption of 5% per year.
- Benefit Increase Level. The Post Fund is expected to produce additional earnings sufficient to allow benefits to increase by at least 3% per year.

The Post Fund's total portfolio met all of the prescribed risk targets during the 1989 fiscal year. The Post Fund was approximately 87% invested in bonds with an average quality rating of AAA. The Post Fund's common stock portfolio maintained a slightly above average level of relative market volatility and was consistently well diversified.

Figure 12.

Benefit Increases

Calendar Years 1986-1990



						(Annuali		
	1986	1987	1988	1989	1990	3 YR.	5 YR.	
Benefit Increase	7.9%	9.8%	8.1%	6.9%	4.0%	6.3%	7.3%	

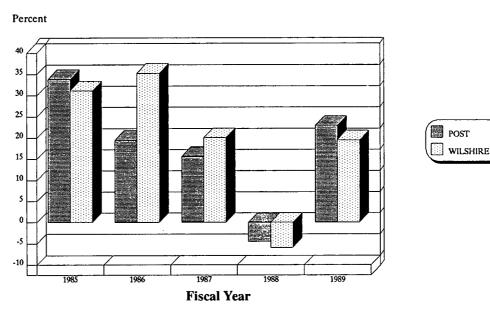
Benefit increases are intended to compensate, to some degree, for the effect of inflation. As measured by the Consumer Price Index (CPI) inflation increased by 3.7% on an annualized basis over the last five years (calendar 1985-1989).

Overall, investment **returns** relative to performance objectives were satisfactory for the 1989 fiscal year. The Post Fund generated income and realized net capital gains in excess of the amount needed to fund promised benefits. The surplus earnings will permit a benefit increase of 4.0% beginning January 1, 1990.

As shown in Figure 12, the Post Fund has generated benefit increases of 7.3% on an annualized basis over the last five years. During this period, investment returns were high compared to inflation, which increased at an annualized rate of 3.7%. The formula used to compute benefit increases was revised in 1980. During the ten years since the revised formula was instituted, benefit increases have been 6.8% on an annualized basis. This compares to an annualized inflation rate of 5.1% for the same period.

More information on the benefit increase formula is included in the Statistical Data Appendix.

Figure 13. Stock Segment Performance FY 1985-1989



						(Annu	alized)
	1985	1986	1987	1988	1989	3 YR.	5 YR.
STOCK SEGMENT	33.9%	19.5%	15.7%	-4.5%	22.9%	10.7%	16.8%
Wilshire 5000	31.2	35.3	20.1	-5.9	19.5	10.5	19.1

Segment Performance

Common stock performance, on a relative basis, was favorable. The contrarian value style pursued by the Post Fund's internal equity manager outperformed the Wilshire 5000 by 3.5 percentage points for the fiscal year. Historical performance data on the stock segment of the Post Fund is shown in Figure 13.

At the end of fiscal year 1989, the **dedicated bond portfolio** had a duration or average life of 8.0 years and a current yield of 7.7%. This is consistent with the design of the dedicated bond portfolio. More information on the dedicated bond portfolio is shown in Figure 14.

During fiscal year 1989, the cash enhancement program produced a 9.2% total rate of return. This is substantially above the rate of return generated by investments in 91-day Treasury Bills and indicates the cash enhancement program met its objective during its second year of operation.

Figure 14.
Dedicated Bond
Portfolio
Statistics
June 30, 1989

Value at Market	\$ 4,273,789,014
Value at Cost	3,875,581,151
Average Coupon	5.67%
Current Yield	7.69
Yield to Maturity	8.54
Current Yield at Cost	8.48
Time to Maturity	15.95 Years
Average Duration	8.00 Years
Average Quality Rating	AAA
Number of Issues	413

SUPPLEMENTAL INVESTMENT FUND

Income Share Account

Growth Share Account

Common Stock Index Account

Bond Market Account

Money Market Account

Guaranteed Return Account

The Minnesota Supplemental Investment Fund is a multi-purpose investment program that offers a range of investment options to state and local public employees. The different participating groups use the Supplemental Fund for a variety of purposes:

- It functions as the investment manager for all assets of the Unclassified Employees Retirement Plan.
- It acts as the investment manager for all assets of the supplemental retirement programs for state university and community college teachers and for Hennepin County Employees.
- It is one investment vehicle offered to public employees as part of the state's Deferred Compensation Plan.
- It serves as an external money manager for a portion of some local police and firefighter retirement plans.

The Supplemental Investment Fund serves more than 17,000 individuals. On June 30, 1989, the market value of the entire fund was \$426 million.

Fund Structure

A wide diversity of investment goals exists among the Supplemental Fund's participants. In order to meet those needs, the Supplemental Fund has been structured much like a "family of mutual funds." Participants may allocate their investments among one or more accounts that are appropriate for their needs, within statutory requirements and rules established by the participating organizations. Participation in the Supplemental Fund is accomplished through the purchase or sale of shares in each account.

Fund Management

The investment objectives, asset allocation, investment management and investment performance of each existing account in the Supplemental Fund are explained in the following sections.

Range of Investment Options

Participants in the Supplemental Fund have six different investment options:

- Income Share Account, a balanced portfolio of stocks and bonds
- Growth Share Account, a portfolio of actively managed common stocks
- Common Stock Index Account, a passively managed common stock portfolio
- Bond Market Account, an actively managed fixed income portfolio
- Money Market Account, a portfolio of liquid, short term debt securities
- Guaranteed Return Account, an investment option utilizing guaranteed investment contracts (GIC's)

Share Values

Each account in the Supplemental Fund establishes a share value and participants may buy or sell shares monthly, based on the most recent unit value.

In the Income Share Account, the Growth Share Account, the Common Stock Index Account and the Bond Market Account, shares are priced monthly based on the market value of the entire account. Individuals measure the performance of these accounts by changes in share values, which in turn are a function of the income and capital appreciation (or depreciation) generated by the securities in the accounts.

In the Money Market Account and the Guaranteed Return Account, share values remain constant and the accrued interest income is credited to the accounts through the purchase of additional shares at predetermined intervals.

The investment returns shown in this report are calculated using a time-weighted rate of return formula. These returns may differ slightly from calculations based on share values, due to the movement of cash flows in and out of the accounts.

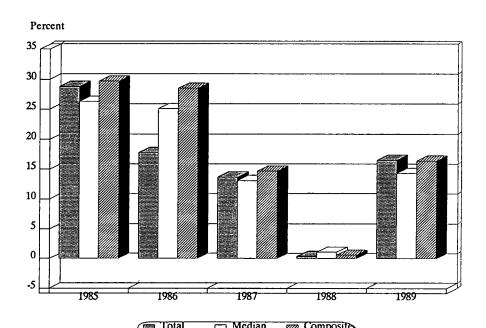
INCOME SHARE ACCOUNT

Objective

The \$222 million Income Share Account resembles the Basic Retirement Funds in terms of investment objectives. The Account seeks to maximize long-term inflation-adjusted rates of return. The Income Share Account pursues this objective within the constraints of protecting against disastrous financial environments and limiting short-run portfolio return volatility.

The SBI invests the Income Share Account in a balanced portfolio of common stocks and fixed income securities. The Account's policy asset allocation calls for the following long-term asset mix: 60% common stocks, 35% bonds, 5% cash equivalents. Common stocks provide the potential for significant long-term capital appreciation, while bonds provide both a hedge against deflation and the diversification needed to limit excessive portfolio return volatility.

Figure 15. Income Share Account FY 1985-1989



				, (//	2 Composite		
	1					(Annu	ıalized)
	1985	1986	1987	1988	1989	3 YR.	5 YR.
TOTAL ACCOUNT	28.9%	17.8%	13.7%	0.4%	16.5%	10.0%	15.1%
Median Fund*	26.3	25.1	13.1	1.1	14.3	9.6	1 6.6
Composite**	29.7	28.5	14.7	0.6	16.4	10.3	1 7.5

^{*} TUCS Median Balanced Portfolio

^{** 60%} Wilshire 5000/35% Salomon Broad Investment Grade Bond Index/5% 91 day T-Bills

Management

The Income Share Account's investment management structure combines internal and external management. SBI staff manage the entire fixed income segment. Currently, the entire common stock segment is managed by Wilshire Associates as part of a passively managed index fund designed to track the Wilshire 5000. Prior to April 1988, a significant portion of the stock segment was actively managed.

Performance

Similar to the other SBI funds which utilize a multi-manager investment structure, the Board evaluates the performance of the Income Share Account on two levels:

- Total Account. The Income Share Account is expected to exceed the returns of a composite of market indices weighted in the same proportion as its policy asset allocation. In addition, the Income Share Account's performance is expected to exceed the performance of the median fund from a universe of other balanced funds over the long term.
- Individual Manager. The passive stock manager is expected to track closely the performance of the Wilshire 5000. The internal bond manager for the account is expected to exceed the performance of the Salomon Broad Investment Grade Bond Index.

The Income Share Account provided a return of 16.5% for fiscal year 1989, outperforming its market index composite and the median fund. A five year history of performance results is presented in Figure 15.

GROWTH SHARE ACCOUNT

Objective

The Board has established above-average capital appreciation as the primary investment objective of the \$73 million Growth Share Account. To achieve this objective, the Account maintains a large equity exposure with the following long-term asset allocation: 95% common stocks, 5% cash equivalents.

The small cash equivalents component represents the normal cash reserves held by the Growth Share Account as a result of new contributions not yet allocated to common stocks. The Growth Share Account's asset mix may vary from its assigned policy allocation at times, depending on the Account managers' near-term outlook for the capital markets.

Because of its substantial common stock policy allocation, the Growth Share Account's returns are more variable than those of the balanced Income Share Account. The Board expects higher long-run returns from the Growth Share Account's investments to compensate for the additional variability of returns.

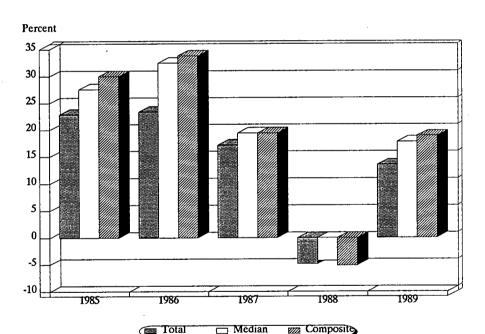
Management

The SBI has assigned the entire common stock portfolio of the Growth Share Account to external managers. The allocation to active common stock managers, rather than to an index fund, reflects the more aggressive investment policy of the Growth Share Account. Currently, these assets are managed by the same active managers utilized by the Basic Retirement Funds. Prior to April 1988, a significant portion of the account was invested by other active managers.

Performance

Like the Income Share Account, the Board evaluates the performance of the Growth Share Account on two levels:

Figure 16. Growth Share Account FY 1985-1989



						(Annu	alized)
	1985	1986	1987	1988	1989	3 YR.	5 YR.
TOTAL ACCOUNT	22.9%	23.4%	17.2%	-4.9%	13.5%	8.1%	13.9%
Median Fund*	27.6	32.5	19.4	-4.3	17.8	11.1	19.2
Composite**	30.0	33.8	19.4	-5.2	18.9	10.4	18.6

^{*} TUCS Median Managed Equity Portfolio

^{** 95%} Wilshire 5000/5% 91 Day T-Bills

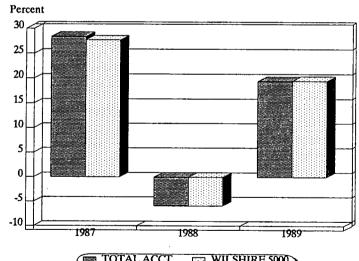
- Total Account. The Growth Share Account is expected to exceed the returns of a composite of market indices weighted in the same proportion as its policy asset allocation. The Account's performance is also expected to surpass the performance of the median portfolio from a universe of managed equity portfolios.
- Individual Manager. Performance objectives for the external managers are described in the Basic Retirement Funds discussion.

The Growth Share Account underperformed both the composite and median manager for the year due to its concentration in small and growth oriented stocks. This segment of the market underperformed the broad indicies by a considerable margin. A five year history of performance results is shown in Figure 16.

COMMON STOCK INDEX ACCOUNT

The Common Stock Index Account began accepting contributions at the end of July, 1986. At the end of fiscal year 1989, it had a market value of \$5 million.

Figure 17. Common Stock Index Account FY 1987-1989



	TOTAL ACCT.	17 TILA	Jillie 3000	
				Annualized
	1987*	1988	1989	3 Yr.*
Total Account	28.4%	-5.9%	19.4%	13.4%
Wilshire 5000	27.7	-5.9	19.5	13.2

^{*} Since July 30, 1986.

Objective

The investment objective of the Common Stock Index Account is to generate returns that match the performance of the common stock market, as represented by the Wilshire 5000. To accomplish this objective, the SBI allocates all of the Common Stock Index Account's assets to passively managed common stocks.

This 100% common stock allocation means that the Common Stock Index Account's returns, like those of the Growth Share Account, are more variable than the returns produced by the balanced Income Share Account. The Board expects that this greater variability in returns will be compensated over the long-run by higher returns.

Management

The Common Stock Index Account is invested entirely by Wilshire Associates, the SBI's passive stock manager.

Performance

The performance objective of the Common Stock Index Account is straightforward. The Account is expected to track closely the performance of the Wilshire 5000. The SBI recognizes that the Account's returns may deviate slightly from those of the Wilshire 5000 due to the effects of management fees, new contributions, dividend flows or tracking error.

During fiscal year 1989, the Common Stock Index Account produced a return of 19.4%, 10 basis points under the Wilshire 5000. This is well within the range of acceptable tracking error.

Total account results for prior years are shown in Figure 17.

BOND MARKET ACCOUNT

The Bond Market Account began accepting contributions at the end of July, 1986. At the end of fiscal year 1989, the market value of the Account was \$3 million.

Objective

The Bond Market Account offers participants a means of adding a fixed income component to their set of investments. The account is **invested entirely in investment-grade government and** corporate bonds with intermediate to long maturities. The Account earns investment returns through interest income and capital appreciation. Because bond prices move inversely with interest rates, the Account entails some risk for investors. However, historically, it represents a lower risk alternative than the all-common stock investment options.

Management

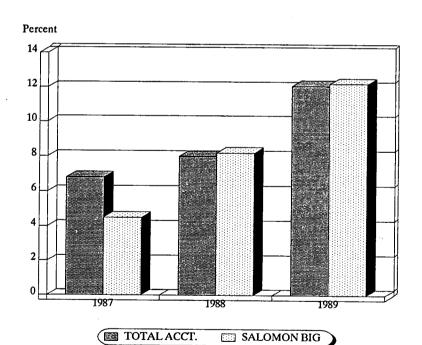
The SBI has assigned the entire bond portfolio to external managers. These assets are managed by the same active managers utilized by the Basic Retirement Funds. A discussion of the SBI's active bond managers is presented in the Basic Funds section.

Performance

The Bond Market Account is expected to exceed the performance of the bond market, as represented by the Salomon Broad Investment Grade Bond Index. For fiscal year 1989, the Bond Market Account slightly trailed this target, with a 12.1% return compared to the Salomon index return of 12.2%.

Total account results for prior years are shown in Figure 18.

Figure 18. Bond Market Account FY 1987-1989



Annualize 9 3 Yr*. % 9.2% 8.6	
•	

^{*} Since July 30, 1986.

MONEY MARKET ACCOUNT

Objective

The Money Market Account invests solely in **short-term**, **liquid debt securities**. The Account's investment objectives are to preserve capital and offer competitive money market returns. At the end of fiscal year 1989, the Money Market Account had a market value of \$74 million.

Management

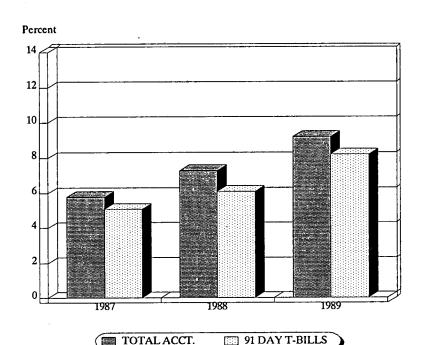
The Account utilizes the same short-term investment manager as the Basic Retirement Funds, which is State Street Bank and Trust Company.

Performance

The Account is expected to produce returns competitive with those available short-term debt securities. The Money Market Account exceeded that target in fiscal year 1989 with a 9.2% return versus a return on 91-day Treasury Bills of 8.2%.

Total account results for prior years are shown in Figure 19.

Figure 19. Money Market Account FY 1987-1989



	1987*	1988	1989	Annualized 3 Yr.*
Total Account	5.8%	7.3%	9.2%	7.7%
91 Day T-Bills	5.1	6.1	8.2	6.6

^{*} Since July 30, 1986.

GUARANTEED RETURN ACCOUNT

Objective

The Guaranteed Return Account opened for subscription in November, 1986. The Guaranteed Return Account is designed to offer participants a fixed rate of return for a specified period of time with negligible risk. At the end of fiscal year 1989, the account totaled \$49 million.

Management

The SBI invests the Guaranteed Return Account in three-year guaranteed investment contracts (GIC's) offered by major U.S. insurance companies and banks. Annually, the SBI accepts bids from banks and insurance companies that meet financial quality criteria defined by State statute. Generally, the insurance company or bank bidding the highest three-year GIC interest rate will be awarded the contract for the three-year period. Participants in the Guaranteed Return Account then receive that interest rate on contributions made over the next twelve months.

Within the constraints of permitting only top-rated U.S. insurance companies and banks to bid on the GIC contracts, the SBI desires to maximize the three-year interest rate offered to Guaranteed Return Account participants. The Board believes the competitive bidding presents the most effective method of achieving this goal.

Performance

The Board was very satisfied with the winning bid of 9.01% on the 1988-1991 GIC, which was 64 basis points over prevailing interest rates on three-year Treasury Notes at the time of the bid.

	Annual Effective
Contract Period	Interest Rate
Nov. 1, 1986 - Oct. 31, 1989	7.72%
Nov. 1, 1987 - Oct. 31, 1990	8.45%
Nov. 1, 1988 - Oct. 31, 1991	9.01%

Both the 1986-1989 and 1987-1990 GIC's were awarded to Principal Mutual Life, Des Moines, IA. The 1988-1991 GIC was awarded to Mutual of America, New York, NY.

PERMANENT SCHOOL TRUST FUND

Investment Objectives

Asset Allocation

Investment Management

Investment Performance

The Permanent School Trust Fund is a trust fund created by the Minnesota State Constitution and designated as a long-term source of revenue for public schools. Proceeds from land sales, mining royalties, timber sales, and lakeshore and other leases are invested in the Fund.

Income generated by the Fund's assets is used to offset state school aid payments. During fiscal year 1989, investment income reported to the Minnesota Department of Finance totaled \$33.3 million.

INVESTMENT OBJECTIVES

The State Board of Investment (SBI) invests the Permanent School Trust Fund to produce a high, consistent level of income that will assist in offsetting state expenditures on school aids.

Investment Constraints

The Fund's investment objectives are influenced by the restrictive legal provisions under which its investments must be managed. These provisions require that the Fund's principal remain inviolate. Further, any net realized capital gains from stock or bond investments must be added to principal. Moreover, if the Fund realizes net capital losses, these losses must be offset against interest and dividend income before such income can be distributed. Finally, all interest and dividend income must be distributed in the year in which it is earned.

These legal provisions limit the investment time horizon over which the Permanent School Trust Fund is managed. Long-run growth in its assets is difficult to achieve without seriously reducing current spendable income and exposing the spendable income stream to unacceptable volatility. The SBI, therefore, invests the Fund's assets to produce the maximum amount of current income, within the constraint of maintaining adequate portfolio quality.

ASSET ALLOCATION

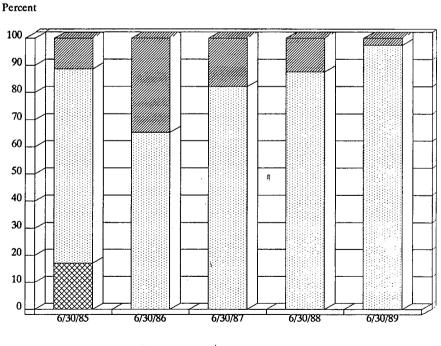
The SBI maximizes current income by investing all of the Permanent School Trust Fund's assets in fixed income securities.

The SBI has a strong incentive not to invest in equity assets for several reasons:

- Common stock yields are considerably lower than bond yields. Thus, common stocks generate less current income than bonds.
- Stock prices are highly volatile and at times may produce realized capital losses that will reduce spendable income.
- Net capital gains become part of the Permanent School Trust Fund's principal. Therefore, the effect of the volatility of common stock prices on the Permanent School Fund's spendable income cannot be smoothed out by including past realized capital gains in spendable income.

Considering these constraints, the Board completely eliminated the Fund's small common stock component in fiscal year 1986,

Figure 20. Historical Asset Mix FY 1985-1989



STOCKS □ BONDS ZZZ CASH

investing the proceeds in fixed income securities. Historical asset mix data for the Fund are shown in Figure 20.

INVESTMENT MANAGEMENT

SBI staff manage all assets of the Permanent School Trust Fund. Given the existing legal restrictions of the Fund, external managers would find it extremely difficult to invest the Fund's portfolio.

The Fund's emphasis on producing high levels of current spendable income through passive investments is not compatible with the investment style of most money managers. In addition, with the move to an all fixed income portfolio, SBI staff management of the Fund is the most cost-effective approach. The staff manage the Fund's bond portfolio primarily through a buy-and-hold laddered maturity approach.

Figure 20 (con't).			M	Iarket Va June 30		
Historical		1985	1986	1987	1988	1989
Asset Mix	Common Stocks					
	\$Million	58.0	0.0	0.0	0.0	0.0
FY 1985-1989	Percent	17.2	0.0	0.0	0.0	0.0
	Bonds					
	\$Million	241.0	239.0	297.0	313.6	375.0
	Percent	71.5	65.4	82.2	87.6	97.5
	Unallocated Cash					
	\$Million	38.0	126.0	64.0	44.2	9.6
	Percent	11.3	34.6	17.8	12.4	2.5
	Total Fund					
	\$Million	337.0	365.0	361.0	357.8	384.6
	Percent	100.0	100.0	100.0	100.0	100.0

INVESTMENT PERFORMANCE

The Permanent School Trust Fund's investment objective is to maximize spendable income, within the constraint of maintaining adequate portfolio quality.

From a total portfolio **risk perspective**, the Fund is very conservatively structured, as its target asset mix calls for a full commitment to fixed income securities. Within the bond portfolio, SBI staff control risk by establishing a laddered portfolio structure, thereby avoiding significant interest rate bets. Further, the staff purchase only investment-grade bonds and seek to maintain an overall portfolio quality rating of at least AA.

From a rate of return perspective, the Board is not concerned with the Fund's total rate of return. Market value changes have no effect on the Fund's ability to produce spendable income. Spendable income is affected only to the extent that any securities are sold at losses. Thus, the Fund's return objective is to maintain a high current yield on new investments.

The Fund achieved its risk-return performance objectives during the year. On June 30, 1989, the Fund's bond portfolio had a duration of 7.4 years, an average quality rating of AAA and a current yield of 8.8%. Further, for fiscal year 1989 the Fund generated income in excess of the Minnesota Department of Finance's spendable income target.

Figure 21. Bond Portfolio Statistics June 30, 1989	Value at Market Value at Cost	\$364,271,678 345,650,959
	Average Coupon	9.05%
	Current Yield	8.81
	Yield to Maturity	8.63
	Current Yield at Cost	9.29
	Time to Maturity	15.47 Years
	Average Duration	7.41 Years
	Average Quality Rating	AAA
	Number of Issues	133

CASH MANAGEMENT

Internal Cash Pools
Securities Lending Program
Certificate of Deposit Program

INTERNAL CASH POOLS

State Cash Accounts

The State Board of Investment (SBI) manages the cash balances in more than 400 State agency accounts with the objectives of preserving capital and providing competitive money market returns. To this end, the SBI invests these cash accounts in short-term, liquid, high-quality debt securities. These investments include U. S. Treasury and Agency issues, repurchase agreements, bankers acceptances, and commercial paper. On June 30, 1989, the combined value of all agency cash balances was \$2.8 billion.

Pool Structure

Most State cash accounts are managed by SBI staff through two pooled investment vehicles, which operate much like money market mutual funds:

- Trust Fund Pool. This pool contains cash balances of retirement-related accounts managed internally as well as the cash in the Permanent School Fund. The Trust Fund Pool has an average daily balance of \$0.2 billion.
- Treasurer's Cash Pool. This pool contains cash balances from the Invested Treasurer's Cash and other accounts necessary for the operation of State agencies. The Treasurer's Cash Pool has an average daily balance of \$2.0 billion.

Because of special legal restrictions, a small number of cash accounts cannot be commingled. These accounts are therefore invested separately.

Performance

For fiscal year 1989 both the Trust Fund Pool and the Invested Treasurer's Cash Pool outperformed the total return on 91-Day Treasury Bills:

Trust Fund Pool	8.8%
Treasurer's Cash Pool	8.7
91-Day Treasury Bills	8.2%

SECURITIES LENDING PROGRAM

As part of its internal cash management program, the SBI administers a securities lending program in which U. S. Treasury and Government Agency securities held by the SBI are loaned to banks and government security dealers for a daily fee. These loans are fully collateralized. The Securities Lending Program generated approximately \$3.1 million in additional income for the funds managed by the Board in fiscal year 1989.

CERTIFICATE OF DEPOSIT PROGRAM

The SBI also manages a certificate of deposit (CD) program in which it purchases CD's from Minnesota banks and savings and loan institutions. The SBI receives a market rate of return on these investments, using the average secondary CD market rate quoted by the New York Federal Reserve Bank. Only the cash reserves of pension funds (i.e., Basic Retirement Funds or Post Retirement Fund) are used in the program. As a result, all investments are fully insured by the Federal Deposit Insurance Corporation (FDIC) or Federal Savings and Loan Insurance Corporation (FSLIC).

The Minnesota Certificate of Deposit program provides a reliable source of capital to Minnesota financial institutions, regardless of size, many of which do not have access to the national CD market. The Board designed the program so that no single institution is favored in the allocation of assets.

During fiscal year 1989, the SBI purchased over \$140 million of CD's. Since it began the program in 1980, the SBI has purchased over \$1.4 billion of CD's from over 460 financial institutions throughout the state.

MAJOR DEVELOPMENTS

Task Force on Fund Objectives
Real Estate Program Review
Benchmark Portfolios
Performance-Based Fees
Manager Continuation Policy

Legislative Changes

Mandate on Northern Ireland

Resolution on South Africa

Proxy Voting

LEGISLATIVE CHANGES

Fiduciary Responsibility

The 1989 Legislature passed a fiduciary responsibility measure that affects the State Board of Investment (SBI) as well as all Minnesota public employee pension plans. While the new law does not change the SBI's prudent person fiduciary standard, it contains certain provisions that will impact the SBI:

- It requires the SBI to establish an on-going education program for members of the Board, members of the Investment Advisory Council (IAC) and the Executive Director of the SBI.
- It prohibits an individual convicted of a felony from serving as the Executive Director of the SBI or as a member of the IAC for a period of five years.

Most provisions of the new law have been adhered to by the SBI for a number of years and will therefore have minimal impact on the SBI's day-to-day operations. These provisions include conducting business in accordance with Minnesota's open-meeting law and providing appropriate custody and security for marketable securities.

The Minnesota Public Pension Plan Fiduciary Responsibility and Liability Act is codified as *Minnesota Statutes*, Chapter 356A.

Benefit Changes

The Legislature also enacted a comprehensive pension benefit improvement package during the 1989 session. The measure contains numerous pension benefit enhancements for public employees in all the statewide retirement plans. The changes that affect SBI policy or operations directly are summarized below:

- Partial Post-Retirement Benefit Adjustments. The new law provides for partial post retirement benefit increases and reduces the length of the time an individual must be retired before receiving an increase. The new law does not alter the underlying post-retirement benefit increase formula. More information on the formula is contained in the Statistical Data Appendix.
- Elimination of the Variable Annuity Fund. The Minnesota Variable Annuity Fund has been offered to members of the Teachers Retirement Association (TRA) as an alternative to the regular teachers' retirement plan. The opportunity to enroll has been closed to new TRA members since 1974. The legislation

eliminated the Variable Fund and transferred all its assets to the Basic and Post Funds on June 30, 1989. All participants will receive benefits based on the regular TRA retirement plans through their participation in the Basic and Post Funds.

• Change in Actuarial Assumptions. The new legislation raised the interest assumption on the Basic Retirement Funds from 8.0% to 8.5% per year. In addition, the amortization date for unfunded pension obligations was moved from 2009 to 2020. These two changes will finance most of the benefit enhancements contained in the new law. The interest assumption on the Post Retirement Fund was not affected by the new law.

The complete legislation is contained in Laws of Minnesota 1989, Chapter 315.

TASK FORCE ON FUND OBJECTIVES

At the request of the State Board of Investment (SBI), the Investment Advisory Council (IAC) formed a special study group to review the objectives of the Basic Retirement Funds and the Post Retirement Fund. The Task Force on Fund Objectives was chaired by John Bohan and included five additional members of the IAC: Henry Adams, James Eckmann, Malcolm McDonald, Joseph Rukavina and Jan Yeomans.

Goals of the Task Force

The Task Force established two goals for its study:

- To review the objectives of the Basic and Post Funds for relevancy, clarity and measurability of results.
- To identify barriers to the development and execution of strategies to accomplish those objectives.

After review by the full IAC, the Task Force presented its conclusions and recommendations to the Board at a special meeting in February, 1989. The final report was separated into two parts: recommendations that could be implemented within the SBI's existing statutory authority and recommendations that require statutory changes.

Recommendations within Existing Statututes

The Task Force developed a mission statement for each fund along with a statement of objectives and an asset allocation strategy designed to achieve the respective missions and objectives. In addition, the Task Force recommended changes in the format of the quarterly investment reports submitted to the Board.

The Task Force's recommended mission statements, objectives and reporting changes were adopted by the Board. These changes have been incorporated in the text of this annual report.

The recommendations concerning asset allocation strategy were adopted with minor modifications. The Task recommended that the Basic Retirement Funds increase their equity exposure to the maximum allowed by current statute through the addition of international equities. In addition, it recommended that the Basic Fund's long-term allocation to bonds and cash equivalents be reduced. The Board's action on this recommendation is summarized in Figure 22. During the next fiscal year, SBI staff and the IAC plan to develop an implementation plan for the addition of international equities. Until the plan is approved by the Board, the amount targeted for international equities will be invested in domestic fixed income securities.

Recommendations for Statutory Changes

The Task Force identified three structural issues that constrain the SBI's investment policies and asset management strategies:

- Equity Exposure Limit. Under state law, no more than 85% of any fund may be invested in equities. Since equities have provided the highest historical rates of return, limits on equity exposure may limit the SBI's ability to maximize returns over time.
- Benefit Increase Formula. Under state law, benefit increases are granted whenever realized earnings in the Post Retirement Fund exceed 5% in a year. This requires the Post Fund to focus on generating current income and limits its potential for long term growth. Further, the formula generates benefit increases that may bear little relationship to inflation.

Figure 22.
Basic Funds
Asset Allocation
Strategy

Type of Asset	Previous Target	Task Force Recommendation	Board Action**
Equities:*			
Domestic Stocks	60.0%	60.0%	60.0%
International Stocks		10.0	10.0
Real Estate	10.0	10.0	10.0
Venture Capital	2.5	2.5	2.5
Resource Funds	2.5	2.5	2.5
Subtotal	75.0%	85.0%	85.0%
Fixed Income:			
Domestic Bonds	22.0%	15.0%	14.0%
Cash Equivalents	3.0		1.0
Subtotal	25.0%	15.0%	15.0%

^{*}State law defines real estate, venture capital and resource investments as equities.

^{**}Until an implementation plan for the addition of international equities is approved by the Board, the domestic bond segment target will be 24.0%. This will place the allocation to equities at 75.0% and the allocation to fixed income at 25.0%

• Separation of Basic and Post Funds. Under state law, pension assets of currently working employees accumulate in the Basic Funds and pension assets attributable to retirees are transferred to the Post Fund for payout during retirement. This structure is very rare among other public and private pension plans. The Task Force concluded that separate fund management, along with the current benefit increase formula, serve to increase the long term costs of pension financing.

In light of these findings, the Task Force recommended that the SBI consider two statutory changes:

- Replace the present retirement benefit increase formula with a mechanism that relates in some manner to inflation.
- Eliminate the requirement to manage the pension assets of active and retired employees as separate funds.

The Board did not adopt these recommendations. Rather, it directed SBI staff to discuss the Task Force report with the retirement systems and public employee retiree groups. The Board stated that it would not endorse legislative action without support from those groups on a specific proposal.

During the latter part of the fiscal year, SBI staff initiated discussion on these issues with the statewide retirement systems and retiree organizations. These discussions will continue during fiscal year 1990. Any action will be summarized in future annual reports.

REAL ESTATE PROGRAM REVIEW

The State Board of Investment (SBI) began investing in real estate in 1981. Since that time, the SBI's real estate investments have grown to more than \$500 million. During fiscal year 1989, the SBI retained Laventhol & Horwath (L&H) to conduct a special review and analysis of the existing real estate portfolio. The primary purpose of the study was to determine if the real estate portfolio had achieved its original performance and diversification objectives. In addition, the SBI sought recommendations concerning its future real estate investment strategy.

Major Findings and Conclusions

Overall, the L&H study concluded that the SBI's real estate portfolio has provided the intended diversification benefits and provided returns in-line with original expectations.

The analysis showed that real estate has provided real (inflation adjusted) returns and contributed to reduced portfolio volalility. For the period from 1981 to 1987, L&H found that the SBI's real estate displayed the following characteristics:

- Average return for the SBI's real estate portfolio was 9.5% compared to an inflation rate of 4.3%. Average annual real return during the period was 5.2%.
- Volatility of the SBI's real estate returns, as measured by standard deviation, was 3.3%. By comparison, the standard deviation of returns for stocks was 11.7% and for bonds was 15.0%.
- SBI real estate returns showed a high positive correlation with inflation (0.9) and a negative correlation with stocks (-0.2) and bonds (-0.5).

The property-by-property analysis concluded that the SBI's real estate portfolio closely mirrors the distribution of properties available in the institutional real estate market. Specifically, L&H concluded that:

- The geographical distribution of properties in the SBI's portfolio is approximately equal to the market as a whole.
- The portfolio is overweighted slightly in both the retail and office sectors versus the market.

Recommendations on Future Strategy

Based on these findings, L&H made several recommendations concerning future real estate investments by the SBI:

- With a well-diversified core portfolio in place, the SBI should focus its future commitments toward more highly specialized real estate ventures rather than diversified commingled funds.
- The SBI should consider withdrawing its investment in one of its open-end commingled funds to free assets for more targeted investments.
- In the future, the SBI should consider specialized investment opportunities including partnerships that purchase a small number of properties on a deal-by-deal basis rather than in a "blind pool."

The L&H report was received in May, 1989, close to the end of the fiscal year. The Board, Investment Advisory Council and staff will develop appropriate implementation plans during fiscal year 1990.

BENCHMARK PORTFOLIOS

The State Board of Investment (SBI) has developed benchmark portfolios for each of its active stock and bond managers in recent years. These benchmarks are an integral component of the Board's manager evaluation process and provide the foundation for a performance-based fee system.

Purpose

A benchmark portfolio is a customized index that represents the investment style of an individual money manager. A benchmark reflects the prominent risk characteristics that a manager's portfolio would exhibit if the manager were making no active investment judgments.

A benchmark portfolio is a more appropriate target to use in measuring the performance of an individual manager than a broad market index. At times, managers may perform well simply because their styles are "in favor." As representations of managers' styles, benchmark portfolios compensate for this factor. This allows plan sponsors to evaluate more effectively the value individual managers add to the investment process.

Development

SBI staff developed the initial benchmark portfolios for the Board's active common stock managers in fiscal year 1986. During the following year, responsibility for maintaining appropriate benchmarks was shifted from staff to the individual managers. During fiscal years 1988 and 1989 benchmark portfolios were developed and adopted for each of the Board's active bond managers.

Monitoring

All benchmarks are monitored by Board staff and the Board's consultant, Richards & Tierney. Individual manager performance relative to benchmarks is calculated by Richards & Tierney on a quarterly basis.

Benchmark portfolios will continue to be a key component of the Board's on-going investment management program. They have proven to be useful tools in manager evaluation and are integral to the application of performance-based fees.

More detail on historical manager performance relative to benchmark portfolios is contained in the Statistical Data Appendix.

PERFORMANCE-BASED FEES

After the Securities and Exchange Commission removed its prohibition on performance-based fees, the State Board of Investment (SBI) was among the first institutional investors to implement this method of compensation.

Structure

In general, the Board uses symmetrical fulcrum fee systems. These fee systems establish a base compensation for a manager and a performance benchmark against which additional compensation (positive and negative) is paid. If a manager's performance matches that of the target, no additional fee is paid. If performance exceeds the target, an additional predetermined amount is paid. If performance fails to match the target, the base fee is reduced by the same predetermined formula. As a result, performance above the target produces additional payments to managers that are equivalent to those withheld from managers for performance below target.

Active Stock Managers

Since fiscal year 1987, each of the Board's external active stock managers has been paid using a fee schedule that compensates managers for their performance relative to their benchmark portfolios. The current formula is summarized below:

- As assets under management increase, the base fee rate paid to the manager decreases in line with the manager's sliding fee scale.
- All excess performance calculations reflect base fee payments. The manager's actual portfolio return is calculated net of the base fee. The manager is expected to outperform the benchmark portfolio, net of the base fee, by 150 basis points.
- Performance fees are calculated by assigning a one-quarter weight to the return of the most recent year and a three-quarters weight to the returns over the most recent three years.
- Regardless of the base fee, the manager reaches the maximum performance fee rate at 900 basis points above the benchmark return. Performance at 600 basis points below the benchmark results in a fee rate of zero.
- The minimum fee rate is zero and the maximum total fee rate is twice the base fee.

The Board believes this fee structure retains the simplicity and non-volatile nature of a symmetrical fulcrum fee structure. At the same time, it permits the SBI to benefit from the reduced fees charged by managers as account sizes increase.

Enhanced Bond Index Managers

In fiscal year 1989, the Board used a performance based fee to compensate its newly hired enhanced bond index managers. In several respects, the performance fee for these managers was similar to the schedule described above; the excess performance calculation was calculated net of the base fee and the total fee was capped by both minimum and maximum levels (minimum fee was 3.5 basis points and the maximum fee was 11.5 basis points).

For fiscal year 1990, this fee structure will be modified to ensure the managers maintain a level of risk that is appropriate for a semi-passive investment approach:

- The excess performance calculation will continue to be calculated net of the base fee.
- The manager will receive one additional basis point in fee for every fifteen basis points of performance above the Salomon Broad Investment Grade Bond Index.
 Performance below the index will generate reductions in fees by the same proportion.
- The minimum fee will be 5 basis points and the maximum will be 10 basis points.

The revised fee schedule will compress and stabilize the incentive payments. The Board believes this new formula is better suited to the goals of a semi-passive approach.

MANAGER CONTINUATION POLICY

Evaluating the performance of a diverse group of money managers is an integral feature of the Board's investment policy. In order to make informed judgments regarding the current capabilities of its managers, the State Board of Investment (SBI) has adopted a set of specific evaluation guidelines. These guidelines form a "manager continuation policy" that assists the Board in its decisions concerning retention and termination of money managers.

The Board believes its manager continuation policy offers three primary benefits:

- It encourages a comprehensive and consistently applied analysis.
- It fosters a long-term attitude toward performance evaluation.
- It communicates investment objectives between the Board, its managers and its staff.

The Board's manager continuation policy includes both quantitative and qualitative performance criteria. Investment skill is difficult to confirm statistically. This makes absolute reliance on portfolio return numbers inadvisable. Qualitative aspects of a manager's operation should also be considered.

Qualitative Criteria

Qualitative performance evaluation criteria relate to those aspects of a money manager's investment operation that cannot be expressed as measurable targets. Investors such as the Board must attempt to deduce the skills of money managers by searching for the presence or absence of basic building blocks of sound investment management within a manager's firm:

• Elements of an Efficient Organization

Experienced and talented staff Organizational stability Clear leadership Planned growth Adequate client support

• Elements of a Well-Defined Investment Approach

Clearly specified investment style
Well-conceived decision-making process
Adequate feed-back and control mechanisms

Failure to meet one or more of these criteria is not sufficient reason to terminate a manager. As a general rule, qualitative evaluation is applied in conjunction with quantitative evaluation to determine whether a manager is meeting the Board's expectations. However, it is important to specify exceptions to this general rule. Certain changes in a manager's organization or investment approach will dictate revaluation of the Board's relationship with the firm: a change in the firm's ownership or important members of its management team, a significant gain or loss of accounts within the preceding year, a change in the manager's investment style, or an inability to create or maintain an appropriate benchmark portfolio.

Quantitative Criteria

Quantitative performance evaluation criteria relate to those aspects of a money manager's operation that can be analyzed relative to measurable targets. A manager's return relative to an appropriate benchmark represents "the bottom line" for a plan sponsor. However, the Board recognizes that investment performance of superior and inferior managers exhibits a large amount of variability, even when returns are measured relative to a customized benchmark.

Quantitative performance criteria must take this variability into account. A poorly designed measure could lead a plan sponsor to erroneously classify managers as inferior. This, in turn, could create costly and excessive manager turnover.

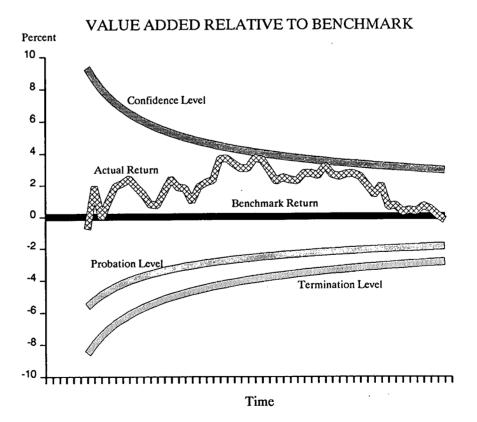
Figure 23 depicts a statistically valid method of assessing the variability of manager performance relative to a benchmark. The horizontal line represents the return on the manager's customized benchmark. Cumulative performance exceeding the benchmark will plot above the horizontal line; cumulative performance falling below the benchmark will plot below the line. The area between the two curved lines represents a confidence interval based on the manager's actual return relative to its benchmark.

Returns within the confidence interval represent performance due either to skill or to chance. Returns falling outside the confidence interval represent superior or inferior performance significant enough that the odds of it being due to chance are low. Since performance results are reviewed on a cumulative and annualized basis, the confidence interval range narrows over time. As more information is received, the ability to make judgments about a manager's investment skill increases. The Board has incorporated this confidence interval approach in the quantitative evaluation of its stock and bond managers.

Quarterly Review

On a quarterly basis, staff review the results of both the qualitative and quantitative evaluations with the Investment Advisory Council. This analysis is the foundation for recommendations to the Board concerning the retention and termination of the Board's active stock and bond managers. It provides a comprehensive and consistent approach to performance evaluation and provides a clearer measure of a manager's ability to add value over time.

Figure 23. Confidence Interval



RESOLUTION ON SOUTH AFRICA

In October, 1985, the State Board of Investment (SBI) adopted a resolution concerning its holdings in companies doing business in countries of South Africa and Namibia. In March, 1989, the SBI revised and restated the resolution.

Original Resolution

The original resolution established a four phase timetable for the SBI's divestment program which was tied to a company's rating on its implementation of the Sullivan Principles, a set of fair employment guidelines established by Dr. Leon Sullivan. In addition, the resolution required that the divestment action associated with each phase of the resolution would not take place before the Board obtained legal and financial advice concerning any impact on its fiduciary responsibilities.

After reviewing reports from its financial and legal advisers, the Board decided not to immediately liquidate holdings affected by the resolution. Rather, it chose to implement the requirements of each phase by instituting a policy of "divestment through attrition." Under this policy, the Board's active stock managers were directed to discontinue purchases of stock in companies affected by the resolution unless the manager determined that the failure to buy a particular securities would be a violation of its fiduciary responsibility. As existing holdings were sold during the normal course of business, it was expected that stock holdings in the restricted companies would decline.

During fiscal years 1986-1988, substantial progress was made toward full divestment using the divestment through attrition policy. The reduction was due both to sales of shares during the normal course of business and the decision of many companies to withdraw their operations from South Africa.

Revised Resolution

In March, 1989, the Board revised the original resolution to reflect the divestment through attrition policy and to recognize the continual change in the specific companies that have South African operations.

The revised resolution provides that the Board will divest from its actively managed stock portfolios the remaining holdings of all companies doing business in South Africa by March 1, 1991. In the event a stock becomes subject to divestiture after March 1, 1991, the stock is to be divested within two years.

The SBI relies on information available through the Investor Responsibility Research Center (IRRC) in Washington, D.C. to identify companies with direct investment in South Africa. The Board directs its active stock managers to discontinue purchases of these companies unless the manager determines that failure to complete a purchase would be a breach of the manager's fiduciary responsibility.

At the time the Board adopted the revised resolution, the SBI's active stock managers held shares in 21 companies with direct investments in South Africa. By the end of fiscal year 1989, the number had been lowered to 15 companies indicating that progress continues to be made through the Board's divestment through attrition policy.

Task Force

When the original resolution was adopted, the Board created a Task Force on South Africa to advise the SBI on its implementation process. Designees of each of the five Board members serve as members of the Task Force along with a representative from the statewide retirement systems, a representative of public employees and a representative from the private sector. The Task Force continues under the revised resolution and meets periodically to monitor the SBI's progress in implementing the resolution.

MANDATE ON NORTHERN IRELAND

Requirements

In 1988, the Legislature enacted statutory provisions concerning the Board's investments in U.S. companies with operations in Northern Ireland. The statute requires the State Board of Investment (SBI) to:

- Annually compile a list of U.S. corporations with operations in Northern Ireland in which the SBI invests.
- Annually determine whether those corporations have taken affirmative action to eliminate religious or ethnic discrimination. The statute lists nine goals modeled after the MacBride Principles.
- Sponsor, co-sponsor and support resolutions that encourage U.S. companies to pursue affirmative action in Northern Ireland, where feasible.

The statute does not require the SBI to divest existing holdings in any companies and does not restrict future investments by the SBI.

Implementation

The SBI uses the services of the Investor Responsibility Research Center (IRRC), Washington D.C., to determine corporate activity in Northern Ireland. In January, 1989 the SBI held stocks or bonds in 22 out of 26 corporations identified by IRRC as having operations in Northern Ireland.

The SBI filed shareholder resolutions with 21 of these corporations during the 1989 proxy season. The resolutions asked corporations to sign the MacBride Principles, to implement affirmative action programs or to report on the steps they have taken to alleviate religious or ethnic discrimination. One of the resolutions was withdrawn when the corporation sold its Northern Ireland operations and four others were withdrawn when the targeted companies agreed to provide information on their employment activity in Northern Ireland. The voting results on the remaining 16 resolutions are shown below:

	Affirmative		Affirmative
Company	Vote	Company	Vote
AVX	8.3%	Marsh & McLennan	9.7%
Baker Hughes	6.4%	McDonnel Douglas	7.5%
Ball	7.0%	Nynex	10.5%
Data-Design Labs	18.0%	Sonoco Products	5.8%
Dun & Bradstreet	15.0%	Teleflex	17.4%
DuPont	3.7%	United Technologies	10.2%
Exxon	7.7%	VF Corp.	7.7%
General Motors	3.6%	Xerox	7.5%

PROXY VOTING

As a stockholder, the State Board of Investment (SBI) is entitled to participate in corporate annual meetings through direct attendance or casting its votes by proxy. Through proxy voting, the Board directs company representatives to vote its shares in a particular way on resolutions under consideration at annual meetings. Resolutions prepared at annual meetings range from routine issues, such as those involving the election of corporate directors and ratification of auditors, to non-routine items involving such matters as merger proposals and corporate social responsibility issues. In effect, as a shareholder the SBI can participate in shaping corporate policies and practices.

Proxy Voting Committee

All non-routine proxy matters are reviewed by a committee of the Board and voted in accordance with the SBI's statement of investment responsibility, which states, in part:

"...The Investment Board recognizes that when performing their duty of investing the trust funds (pension and other funds) for which they are custodian, their primary responsibility is the prudent and responsible investment of the assets of the funds for the economic benefit of the beneficiaries of the funds...

...Consistent with prudent and responsible investment policy, the Investment Board shall not knowingly invest or maintain holdings in those corporations which are in flagrant violation of the law or in stubborn disregard of the social welfare of the society, or do not recognize environmental responsibilities in their corporate actions, and are not taking reasonable steps to overcome the situations..."

Fiscal Year 1989 Proposals

During fiscal year 1989, the SBI voted proxies for approximately 1,700 corporations. As in previous years, resolutions introduced by shareholders and corporate management could be categorized in two broad areas, social responsibility and corporate governance.

In the social responsibility area, South Africa was the dominant social issue, followed by the campaign against religious discrimination in Northern Ireland. Other areas included affirmative action, environmental concerns, world debt, political action committees, military issues, and plant closings.

In the area of corporate governance, a record number of shareholder proposals were submitted. The most frequent proposals called for confidential proxy voting, the annual election of directors rather than use of classified or staggered boards and cumulative voting in the election of directors. Other proposals asked companies to redeem or put poison pill provisions to shareholder votes, to adopt anti-greenmail resolutions, to provide equal access to the proxy proposals, and to limit the use of golden parachutes for executives.

INVESTMENT MANAGER SUMMARIES

Common Stock Managers

Bond Managers

Alternative Investment Managers

COMMON STOCK MANAGERS

Alliance Capital Management

Alliance searches for companies likely to experience high rates of earnings growth on either a cyclical or secular basis. Alliance invests in a wide range of growth opportunities from small, emerging growth to large, cyclically sensitive companies. There is no clear distinction on the part of the firm as to an emphasis on one particular type of growth company over another. However, the firm's decision-making process appears to be much more oriented toward macroeconomic considerations than is the case with most other growth managers. Accordingly, cyclical earnings prospects, rather than secular, appear to play a larger role in terms of stock selection. Alliance is not an active market timer, rarely raising cash above minimal levels.

BMI Capital

BMI's investment approach focuses on companies expected to exhibit strong sustained earnings gains. BMI attempts to identify two types of "growth" companies: first, misperceived companies that are in the process of undergoing dynamic changes that will cause them to produce materially higher earnings over the near-term; and second, small-to-medium sized companies that exhibit the potential for rapid future earnings growth. The weighting of the two types of growth companies within the firm's portfolio will vary over time depending upon economic and financial conditions. Generally, however, the misperceived companies will make up the majority of the portfolio. On the other hand, the smaller high growth companies tend to dominate the portfolio's risk characteristics. The firm concentrates almost exclusively on stock selection, only rarely raising cash to significant levels.

Concord Capital Management

Concord is an opportunistic theme investor that does not limit itself to any particular group of stocks, avoiding preconceptions about where value currently lies. Concord believes that the marketplace is generally efficient but feels that isolated opportunities exist due to biases inherent in the traditional approaches used by the majority of the investment profession. Concord's non-traditional approach allows the firm to discover these opportunities early and to capture the total appreciation of the undervalued stocks. Concord's goal is to remain as fully invested as possible; the firm rarely raises cash above a minimal level.

Forstmann Leff Associates

Forstmann Leff is a classic example of a "rotational" manager. The firm focuses almost exclusively on asset mix and sector weighting decisions. Based upon its macroeconomic outlook, the firm will move aggressively into and out of asset classes and equity sectors over the course of a market cycle. The firm tends to purchase liquid, large capitalization stocks. Forstmann Leff will make sizable market timing moves at any point during a market cycle.

Franklin Portfolio Associates

Franklin Portfolio Associate's investment decisions are quantitatively driven and controlled. The firm believes that consistent application of integrated multiple valuation models produces superior investment results. The firm's stock selection model is a composite model comprised of 30 valuation measures each of which falls into one of the following groups: fundamental momentum, relative value, future cash flow, and economic cycle analysis. The firm believes that a multi-dimensional approach to stock selection provides greater consistency then reliance on a limited number of valuation criteria. The firm attributes its value-added to its stock picking ability. Franklin's portfolio management process focuses on buying and selling the right stock rather than attempting to time the market or pick the right sector or industry groups. The firm always remains fully invested.

IDS Advisory

IDS employs a "rotational" style of management, shifting among industry sectors based upon its outlook for the economy and the financial markets. The firm emphasizes primarily sector weighting decisions. Moderate market timing is also used. Over a market cycle IDS invests in a wide range of industries. It tends to buy liquid, large capitalization stocks. While IDS makes occasional significant asset mix shifts over a market cycle, the firm is a less aggressive market timer than most rotational managers.

Investment Advisers Inc.

Investment Advisers is a "rotational" manager. Its macroeconomic forecasts drive its investment decision-making. The firm emphasizes market timing and sector weighting decisions. Investment Advisers invests in a wide range of industries over a market cycle. It tends to hold liquid, medium to large capitalization stocks. The firm is an active market timer, willing to make gradual but significant asset mix shifts over a market cycle.

Lieber & Co.

Lieber and Co. seeks to identify investment concepts that are either currently profitable or likely to become so in the near future, yet whose prospects are not reflected in the stock prices of the companies associated with the concepts. The investment concepts upon which the firm focuses are related to both macroeconomic trends and specific product developments within particular industries or companies. Stocks purchased by Lieber tend to be those of well-managed, high growth and high return on equity, small-to-medium sized companies. The stocks may be undervalued due to the failure of investors to recognize fully either the value of new products or a successful turnaround situation. Particularly attractive to Lieber are small-to-medium sized takeover candidates. The firm generally is fully invested, with any cash positions the result of a lack of attractive investment concepts.

Rosenberg Institutional Equity Management

Rosenberg Institutional Equity Management believes the market is inefficient in the relative valuation of individual companies within groups of similar companies. Rosenberg uses quantitative techniques to identify and purchase undervalued stocks. The firm's valuation system, as embodied in several computer programs, analyzes accounting data on over 3,500 companies. Unlike traditional analysis which assigns an entire company to one industry, Rosenberg compares each company's separate business segments with similar business operations of other companies.

These separate valuations are then integrated into a single valuation for the total company. The difference between Rosenberg's valuation and the current market price is the expected profit opportunity. Stocks with large positive profit opportunity are candidates for purchase. The firm does not strive to outperform its benchmark by timing the market or by "betting" on factors. The firm always remains fully invested.

Sasco Capital Inc. Sasco is a long term investor that concentrates exclusively on stock selection. Sasco looks for companies that are selling at a discount to both their asset value and future earnings power. Sasco analyzes a corporation's individual business segments and invests in those that are undergoing major fundamental and structural change to increase their value. Sasco does not attempt to time the market. The firm strives to remain fully invested at all times.

Waddell & Reed

Waddell & Reed focuses its attention primarily on small capitalization aggressive growth stocks. However, the firm has demonstrated a willingness to make significant bets against this investment approach for extended periods of time. The firm is an active market timer and will raise cash to extreme levels at various points in the market cycle.

Wilshire Associates The index fund managed by Wilshire Associates is a well-diversified portfolio of common stocks designed to match the rate of return performance of the Wilshire 5000. This index is a broad-based equity market indicator composed of the common stocks of all U.S. domiciled corporations for which daily prices are available. In effect, the Wilshire 5000 represents virtually the entire domestic common stock market.

Portfolio statistics for each of the active equity managers can be found in the Statistical Data Appendix.

BOND MANAGERS

Investment Advisers Inc.

Investment Advisers is a traditional top down bond manager. The firm's approach is oriented toward correct identification of the economy's position in the credit cycle. This analysis leads the firm to its interest rate forecast and maturity decisions, from which the firm derives most of its value-added. Investment Advisers is an active asset allocator, willing to make rapid, significant moves between cash and long maturity investments over the course of an interest rate cycle. Quality, sector and issue selection are secondary decisions. Quality and sector choices are made through yield spread analyses consistent with interest rate forecasts. Individual security selection receives very limited emphasis, focusing largely on specific bond characteristics such as call provisions.

Fidelity Management Trust

Fidelity Management Trust manages a diversified semi-passive portfolio of fixed income securities designed to simulate the characteristics of the Salomon Broad Investment Grade (BIG) index, a diversified market indicator composed of government, mortgage and corporate securities. The BIG index represents virtually the entire investment grade fixed income market. While matching the risk profile of the BIG index, Fidelity seeks to enhance returns by actively managing yield curve, sector, and issue exposure. The objective is to provide modest increments to the BIG index return on a consistent basis.

Lehman Management

Lehman's primary emphasis is on forecasting cyclical interest rate trends and positioning its portfolios in terms of maturity, quality and sectors, in response to its interest rate forecast. However, the firm avoids significant, rapidly changing interest rate bets. Instead, it prefers to shift portfolio interest rate sensitivity gradually over a market cycle, avoiding extreme positions in either long or short maturities. Individual bond selection is based on a quantitative valuation approach and the firm's internally-conducted credit analysis. High quality (A or better) undervalued issues are selected consistent with the desired maturity, quality and sector composition of the portfolios. In August, 1989, Lehman completed a management buyout and became Lehman Ark.

Lincoln Capital Management

Lincoln Capital manages a diversified semi-passive portfolio of fixed income securities designed to simulate the Salomon Broad Investment Grade (BIG) index. Lincoln employs quantitative disciplines that model the BIG index according to a variety of risk variables. Lincoln seeks to enhance returns relative to the BIG index by modest alterations to the BIG index sector weightings, the use of undervalued securities, and an aggressive trading strategy in mortage securities. The objective is to provide modest increments to the BIG index return on a consistent basis.

Miller, Anderson & Sherrerd

Miller Anderson focuses its investments in misunderstood or under-researched classes of securities. Over the years this approach has led the firm to emphasize mortgage-backed securities in its portfolios. Based on its economic and interest rate outlook, the firm establishes a desired maturity level for its portfolios. This decision is instituted primarily through the selection of specific types of mortgage securities that have prepayment expectations consistent with the portfolio's desired maturity. In addition, the firm will move in and out of cash gradually over an interest rate cycle. The firm never takes extremely high cash positions and keeps total portfolio maturity within an intermediate three-to-seven year duration band. Unlike other firms that also invest in mortgage securities, Miller Anderson intensively researches and, in some cases, manages the mortgage pools in which it invests.

Morgan Stanley Capital Management Morgan Stanley takes a very conservative approach to fixed income investing, emphasizing the preservation of capital through the generation of consistent real returns. This philosophy has led the firm to maintain a vast majority of its portfolio in short to intermediate maturity, high quality (A or better) securities. Large positions in maturities longer than ten years are held only as temporary trading opportunities. These positions are increased or reduced gradually as the firm's expectations of the cyclical level of interest rates changes. Issue selection is of secondary importance to maturity decisions. Rather, given its maturity decisions, the firm prefers to make sizable investments in specific areas of the market where it believes persistent misvaluations are present.

Western Asset Management Western recognizes the importance of interest rates changes on fixed income portfolio returns. However, the firm believes that successful interest rate forecasting, particularly short-run forecasting is extremely difficult to accomplish consistently. Thus, the firm attempts to keep portfolio maturity in a narrow band near that of the market, making only relatively small, gradual shifts over an interest rate cycle. It prefers to add value primarily through appropriate sector decisions. Based on its economic analysis, Western will significantly overweight particular sectors, shifting these weights as economic expectations warrant. Issue selection, like its maturity decisions, are of secondary importance to the firm.

Portfolio statistics for each of the active bond managers can be found in the Statistical Data Appendix.

ALTERNATIVE INVESTMENT MANAGERS

Real Estate

Fund: RESA

Aetna Life & Casualty

Real Estate Separate Account (RESA) is an open-end commingled real estate fund managed by the Aetna Life and Casualty Company of Hartford, Conn. The fund was formed in January, 1978. The fund has no termination date; investors have the option to withdraw all or a portion of their investment. RESA invests primarily in existing equity real estate. Investments are diversified by location and type of property. On-site management of properties is contracted to outside firms or conducted by a joint venture partner.

Fund: Prime Property Fund

Equitable Real Estate Group

Prime Property Fund was formed in August, 1973 by the New York-based Equitable Real Estate Group, Inc. The account is an open-end commingled real estate fund. The fund has no termination date; investors retain the option to withdraw all or a portion of their investment. The fund makes equity investments in existing real estate. The fund's portfolio is diversified by location and property type. Management of the fund's properties is contracted to outside firms or is conducted by joint venture partners.

Funds: HAC Group Trust I
HAC Group Trust II
HAC Group Trust III

Heitman Advisory Corp. (HAC) HAC Group Trusts are closed-end commingled funds managed by the Heitman Advisory Group. The majority of the trust investments are equity real estate. The real estate portfolios are diversified by the type and location of the properties. Centre Properties, Ltd., an affiliate of Heitman, manages the trust's wholly-owned properties. Properties that are partially owned by the trusts may be managed by joint venture partners. Heitman Advisory is based in Chicago.

Fund: PRISA I

Prudential Investment Management

PRISA I is an open-end commingled real estate fund. One of the largest and oldest of the open-end funds, PRISA I was formed in July, 1970 by the Prudential Investment Management Corporation of New Jersey. PRISA's real estate portfolio consists primarily of equity investments in existing properties. Investments are diversified by both the type and location of properties. Prudential contracts with outside firms for the on-site management of its properties or retains joint venture partners as

property managers. The fund has no termination date. Investors have the option quarterly to withdraw a portion or all of their investment.

Fund: RREEF USA III

Rosenberg Real Estate Equity Funds (RREEF) RREEF USA III is a closed-end commingled fund managed by the Rosenberg Real Estate Equity Funds. Typically, the trust purchases 100% of the equity of its properties with cash. The trust generally does not utilize leverage or participating mortgages. Properties are diversified by location and type. RREEF's in-house staff manages the trust's real estate properties. The firm's primary office is located in San Francisco.

Funds: AEW - State Street Real Estate Fund III
AEW - State Street Real Estate Fund IV
AEW - State Street Real Estate Fund V

State Street Bank & Trust State Street Real Estate Funds are closed-end commingled funds managed by the State Street Bank and Trust Company of Boston. State Street Bank has retained Aldrich, Eastman and Waltch (AEW) as the funds' advisor. The funds' special orientation is the use of creative investment vehicles such as convertible and participating mortgages to maximize real estate returns. The real estate portfolios are diversified by location and property type. On-site property management typically is contracted to outside firms or conducted by joint venture partners.

Funds: TCW Realty Fund III
TCW Realty Fund IV

Trust Company of the West (TCW)

TCW Realty Funds are closed-end commingled funds. The funds are managed as joint ventures between Trust Company of the West and Westmark Real Estate Investment Services of Los Angeles. These managers utilize specialty investment vehicles such as convertible and participating mortgages to enhance real estate returns. Investments are diversified by location and type. Portfolio properties are typically managed by local property management firms.

Venture Capital

Fund: Allied Venture Partnership

Allied Capital Allied Venture Partnership was formed in September, 1985 and has a ten-year term. Based in Washington D.C., the fund focuses on later-stage, low technology companies located in the Southeastern and Eastern U. S. Most investments will be made in syndication with Allied Capital, a large, publically owned venture capital corporation formed in 1958.

Fund: DSV Partners IV

DSV Management Ltd.

DSV Partners IV limited partnership was formed in April, 1985. It has a twelve-year term. DSV Partners IV is the fourth venture fund to be managed by DSV Management Ltd. since the firm's inception in 1968. The firm has offices in Princeton, New Jersey, and California. DSV Partners' investment emphasis is on portfolio companies in the start-up and early stages of corporate development. The geographic focus of the partnership is on East and West Coast firms. Investments are diversified by industry type.

Fund: Venture Partnership Acquisition Fund

First Chicago Investment Advisers

First Chicago's Venture Partnership Acquisition Fund was formed in March, 1988. This limited partnership has a ten year term. Although this is First Chicago's first fund, they have been making venture capital invetments for institutional clients since 1972. First Chicago is based in Chicago, Illinois. The fund will invest exclusively in secondary venture capital limited partnership interests. Secondary interests are presented by investors who for a variety of reasons, have decided to liquidate their venture capital holdings.

Fund: Golder, Thoma and Cressev Fund III

Golder, Thoma & Cressey

Golder, Thoma and Cressey Fund III, a venture capital limited partnership, was formed in October, 1987. The fund is based in Chicago, Illinois and has a ten year term. The fund will invest in growing private businesses, found and build companies in fragmented industries and invest in small leveraged buyouts. In addition, the portfolio will be diversified geographically and by industry.

Fund: Inman & Bowman

Inman & Bowman Management

The Inman & Bowman limited partnership was formed in June, 1985. Its investment focus is early-stage, high-technology firms. The fund will emphasize investments in California, where the general partner, Inman & Bowman Management, is based. However, the fund will consider investments in the Pacific Northwest as well. The partnership has a ten-year term.

Fund: Superior Venture Partners

IAI Venture Capital Group

Superior Ventures is a Minnesota-based venture capital limited partnership. It was formed in June, 1986 and has an eleven-year term. Superior Ventures is managed by IAI Venture Capital Group, a subsidiary of Investment Advisers, Inc. Up to 15% of the fund will be invested in other Minnesota-based venture capital limited partnerships. The remainder of the fund will be invested in operating companies located within the state.

Funds: KKR 1984 LBO Fund KKR 1986 LBO Fund KKR 1987 LBO Fund

Kohlberg, Kravis, Roberts & Co. (KKR)

KKR's Leveraged Buyout Funds are structured as limited partnerships. The funds invest in large leveraged buyouts. The partnerships' portfolio companies are mature, low technology companies with very diversified operations. Kohlberg, Kravis, Roberts and Co. operates offices in New York and San Francisco.

Fund: Matrix Partners II

Matrix Partners

Matrix Partners II limited partnership was formed in August, 1985 and has a term of ten years. The fund's investment emphasis is on high-technology firms in the early and expansion stages of corporate development. However, for diversification the Fund's portfolio will include a sizable component of non-technology firms. The portfolio may include several small leveraged buyout investments as well. The fund is managed by five general partners with offices in Boston, San Jose, and San Francisco.

Fund: Northwest Venture Partners I

Norwest Venture Capital Management

Northwest Venture Partners I was formed in January, 1984 and has a term of ten years. Norwest Venture Capital Management, a wholly owned subsidiary of Norwest Corp., is the general partner and manager of the partnership. Norwest Venture Capital also manages the Northwest Growth Fund, a small business investment company (SBIC), and Northwest Equity Capital, a leveraged buyout fund. Northwest Venture Partners' investment focus is on high technology companies in the early stages of corporate development. However, the partnership's portfolio also includes investments in expansion stage firms and is diversified by the location and industry type of its portfolio companies.

Fund: First Century III

Smith Barney Venture Corp.

First Century III was formed in December, 1984. It is structured as a limited partnership with a term of ten years. The general partner and manager of the partnership is Smith Barney Venture Corp., a subsidiary of Smith Barney Harris Upham and Co. Smith Barney Venture has offices in New York and San Francisco. This is the third fund formed by the firm since 1972. The partnership invests primarily in early stage, high technology companies. Investments are diversified by location and industry group.

Fund: Summit Ventures I Summit Ventures II

Stamps, Woodsum & Co.

Summit Ventures are limited partnerships with ten-year terms. The funds were formed by Stamps, Woodsum & Co., the managing general partners of the fund, and Shearson/American Express. Stamps and Woodsum focus on profitable, expansion stage firms that have not yet

received any venture backing. The majority of the partnerships investments are in high tech firms. Investments are diversified by location and industry type.

T. Rowe Price

T. Rowe Price, a Baltimore-based money management firm, was selected to manage stock distributions from the Board's venture capital limited partnerships. T. Rowe Price has extensive research capabilities in the small capitalization company area. In addition, the firm has a large trading staff with particular expertise in the trading of small capitalization and illiquid stocks.

Resource Funds

Funds: Apache Equipment Financing Notes
Apache Properties Acquisition Notes
Apache Acquisition Net Profits Interest

Apache Corporation

Apache Equipment Financing Notes are a \$150 million private placement to finance Apache's portion of production facility expenditures. The expenditures were made under the terms of a series of offshore joint ventures in the Gulf of Mexico. The joint ventures were organized by Shell Oil Company. In addition to fixed interest payments of 10% per annum, noteholders will receive additional interest of 2% of Apache's share of gross revenues from the joint ventures. The 2% additional interest will be paid to noteholders throughout the life of producing properties. Apache Corp. is based in Denver.

Apache 1985 Properties Acquisition Notes are a \$118 million private placement to finance the acquisition and tangible development costs related to certain producing oil and gas properties, of which some are fully developed and some are partially developed. In addition to fixed interest payments of 10% per annum, noteholders will receive additional interest of 2% of Apache's share of gross revenues from the properties. The 2% additional interest will be paid to noteholders throughout the life of producing properties.

Apache Acquisition Net Profits Interest is a \$190 million private placement to acquire a non-operating interest in the net profit generated by oil and gas properties acquired in 1986 from Occidental Petroleum Company. Investors will receive a 85% net profits interest in the financed share of producing properties until the cumulative total of such payments equals the investment cost plus 8% per year return on investment (the "Payout"). However, if the cumulative net profit discounted at 10% should fail to exceed a defined cumulative cash flow comparably discounted, investors will receive a 90% net profits interest until Payout. After Payout, investors will receive a 75% net profits interest for the life of the producing properties.

Fund: British Petroleum Prudoe Bay Royalty Trust

British Petroleum Company

The British Petroleum Prudhoe Bay Royalty Trust is an overriding royalty interest (ORI) in the Prudhoe Bay Field, Alaska, the largest oil and gas producing field in the U.S. The ORI will equal 15.35% of the first 90,000 barrels per day of oil production net to British Petroleum's interest in the Prudhoe Bay Field. British Petroleum's current total production from the field is over seven times greater than this amount. Under terms of the agreement, production costs are fixed and can vary only with inflation. The oil price is tied directly to the West Texas Intermediate spot price. British Petroleum has guaranteed an average minimum price of \$15 per barrel for the first 2.5 years.

Funds: AMGO I AMGO II AMGO IV

First Reserve Corp. American Gas and Oil (AMGO) funds are structured as limited partnerships. The general partner and manager of the funds is First Reserve Corp. The general partner's long-term investment strategy is to create diversified portfolios of oil and gas investments. The portfolios are diversified across four dimensions: location, geological structure, investment type, and operating company.

Fund: Morgan Petroleum Fund II

J.P. Morgan Investment Management

Morgan Petroleum Fund II was formed in July 1988 and is managed by J.P. Morgan Investment Management, Inc. The fund managers have an office in Houston, Texas. Fund investments will be diversified geographically and by company. Most investments will take the form of an overriding royalty interest and will include, primarily, property acquisitions and development drilling.

A summary of the Board's commitments to these real estate, venture capital, and resource funds can be found in the Statistical Data Appendix.

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STOCK MANAGER RISK FACTOR EXPOSURE GLOSSARY

The following definitions describe the risk factors that the State Board of Investment (SBI) uses in monitoring its stock managers. The terms are referred to in Table 1.

SBI analysis of a stock manager's portfolios, in part, utilizes the BARRA E2 risk model. The BARRA model contains a number of risk factors that the SBI has found to correlate highly with managers' investment styles. That is, managers tend to exhibit consistent exposures to many of these risk factors over time. The benchmark construction process includes identifying these persistent exposures and capturing them in the benchmark portfolio.

Factor exposures are calibrated relative to approximately 1400 of the largest market capitalization (HICAP) companies. An exposure level of 0 for a particular stock to a particular factor indicates that the stock has the same exposure as the capitalization-weighted average of the HICAP stocks. Around that zero exposure, deviations are measured in standard deviation units. Thus, an exposure level of +1 indicates that the stock has an exposure to the factor larger than roughly 68% of the HICAP stocks.

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Forecasts the sensitivity of a stock's return to the return on the market portfolio. The BARRA E2 beta is a forecasted beta, based on a company's exposure to thirteen common risk factors and fifty-five industries.

Book-to-Price (B/P)

Measures the book value of a company's common equity divided by market capitalization.

Dividend Yield

(Div. Yld.)

Used as a predictor of dividend yield for the coming year.

Earnings-to-Price (E/P)

Incorporates several variants of a company's earnings-price ratio. Includes the current earnings-price ratio, the normalized (5 year) earnings-price ratio, and analysts's forecasted earnings-price ratio as compiled by the Institutional Brokerage Estimate Services (IBES).

Earnings Variability (Earn. Var.)

Indicates the variability of a company's earnings. Comprised of six descriptors: historical earnings variance, cash flow variance, earnings covariability with the economy, the level of concentration of the company's earnings from various sources, the incidence of extraordinary items, and the variability of the company's earnings estimates as compiled by IBES.

Equity Allocation (Eq. Alloc.)

Measures the percent of the manager's total portfolio invested in common stocks, preferred stocks and convertible securities.

Financial Leverage (Finl.)

Measures the extent to which a company utilizes financial leverage to finance its operations. Comprised of three descriptors: debt-to-total assets (at market), debt-to-total assets (at book), and uncovered fixed charges.

Foreign Income (For. Inc.)

Measures the extent to which a company's operating income is generated outside of the U.S.

STOCK MANAGER RISK FACTOR EXPOSURE GLOSSARY

Growth

Indicates potential growth in a company's earnings over the next five years. Comprised of seven descriptors: most recent five-year dividend payout, most recent five-year dividend yield, most recent five-year earnings-price ratio, change in capital structure, normalized (5 year) earnings-price ratio, recent earnings change, and forecasted earnings growth.

Labor Intensity (Labor Int.)

Measures the degree to which labor, as opposed to capital, is used by a company as a factor of production. Derived from three descriptors: labor expense relative to assets, fixed plant and equipment (inflation adjusted) relative to equity, and depreciated plant value relative to gross plant value.

Monthly Turnover (Mo. T/O)

Measures the total equity asset sales divided by the average value of the equity assets in the manager's portfolio.

Size

Indicates the relative size of the company. It includes three descriptors: market capitalization, total assets, and the length of earnings history.

Success (Suc.)

Describes the extent to which a company has been "successful" in the recent past, in terms of both earnings and stock prices. Composed of six descriptors: most recent five-year earnings growth, most recent one-year earnings growth, forecasted next year's earnings growth, historical alpha, and relative strength. (The last two descriptors are calculated over the most recent year and most recent five-years).

Trading Activity (Trad. Act.)

Measures the trading characteristics of a company's stock. Comprised of six descriptors: most recent five-year share turnover, most recent year share turnover, quarterly share turnover, stock price, trading volume relative to stock price variance, and the number of IBES analysts following the stock.

Variability in Markets (Var. Mkts.) Measures the volatility of a stock's return related to its past behavior and the behavior of its options. Variants of the factor are calculated for optioned stocks, listed but not optioned stocks, and thinly traded stocks. A partial list of the descriptors that make up this factor include: historical beta, option-implied standard deviation of return, daily standard deviation of return, cumulative price range, stock price, and share turnover.

EXTERNAL ACTIVE STOCK MANAGERS

Table 1.

Risk Factor Exposures January, 1984 - June, 1989

	Beta	Suc.	Var. Mkts.	Size	Trad. Act.	Growth	E/P	B/P	Earn. Var.	Finl.	For. Inc.		r Div. Yld.		Eq. Alloc.
								•							
Alliance Cap															
Minimum				-0.29	0.27	0.46	-0.34	-0.67		-0.12	-0.33	0.18	-0.89		88%
Average		0.28	0.31		0.47	0.62	-0.13	-0.39	0.09	0.06	0.03	0.29	-0.70		96%
Maximum	1.19	0.45	0.51	0.19	0.73	0.85	-0.04	-0.25	0.36	0.28	0.26	0.42	-0.56	10.91	100%
Bmrk. Avg	g. 1.16	0.38	0.02	-0.40	0.24	0.53	-0.06	-0.23	0.06	-0.03	-0.04	0.44	-0.57	N.A.	95%
BMI Capital															
Minimum	1.17	0.42	-0.54	-1.60	0.36	0.46	-0.40	-0.47	0.10	-0.34	-0.33	0.42	-1.06	0.15	26%
Average	1.22	0.72	-0.08	-1.40	0.79	0.76	-0.3	-0.05	0.49	0.16	-0.04	0.55	-0.84		93%
Maximum	1.33	0.94	0.39	-1.09	1.13	1.00	0.03	0.48	0.72	0.65	0.23	0.74	-0.53	15.54	
Bmrk. Avg	g. 1.18	0.58	0.09	-1.40	0.37	0.67	-0.18	-0.25	0.24	0.02	-0.24	0.55	-0.69	N.A.	95%
Concord Car	oital*														
Minimum		0.26	-0.42	-0.44	0.43	0.18	0.10	0.16	0.22	0.05	0.13	0.27	-0.22	1 32	98%
Average			-0.37	-0.43	0.45	0.21	0.12	0.18	0.23	0.06	0.17	0.30	-0.20		98%
Maximum				-0.42	0.46	0.24	0.16	0.19	0.25	0.07	0.20	0.33	-0.18		98%
Bmrk. Avg	g. 1.04	0.20	-0.06	-0.73	0.11	0.15	-0.02	0.03	0.16	-0.04	-0.37	-0.01	-0.15	N.A.	95%
Forstmann L	eff														
Minimum	1.01	0.05	-0.24	-1.35	0.19	-0.04	-0.35	-0.45	-0.04	0.00	-0.37	-0.19	-1.08	1.69	44%
Average	1.17	0.50	0.25	-0.28	0.64	0.40	-0.01	-0.15	0.22	0.17	0.18	0.13		16.39	68%
Maximum	1.42	1.26	0.70	0.20	1.37	1.07	0.36	0.09	0.47	0.40	0.58			38.82	
Bmrk. Avg	, 1.12	0.33	0.02	-0.49	0.23	0.33	-0.06	-0.06	0.14	0.07	-0.05	0.21	-0.32	N.A.	70%
Franklin Port	tfolio*	•						,							
Minimum	1.04	0.23	0.05	-0.78	0.07	0.14	0.16	0.11	0.18	-0.10	-0.61	0.03	-0.16	3.62	97%
Average	1.05	0.26	0.09	-0.78	0.10	0.17	0.17	0.13	0.19	-0.07	-0.58	0.04	-0.13	6.46	98%
Maximum	1.06	0.28	0.13	-0.78	0.13	0.19	0.18	0.15	0.21	-0.03	-0.55	0.05	-0.09	8.81	99%
Bmrk. Avg	. 1.05	0.26	-0.06	-0.83	0.13	0.16	-0.03	0.07	0.18	-0.06	-0.42	0.01	-0.15	N.A.	95%
IDS Advisory	,														
Minimum	0.98	-0.10	0.05	-0.47	0.07	-0.03	-0.22	-0.37	0.00	-0.18	-0.43	-0.13	-0.53	0.84	84%
Average	1.11	0.32	0.31	-0.13	0.31	0.32	-0.05	-0.23	0.15	-0.05	0.05		-0.38	7.48	
Maximum	1.16	0.55	0.57	0.12	0.73	0.47	0.15	-0.09	0.40	0.19	0.51	0.35	0.13	17.36	
Bmrk. Avg.	. 1.01	0.04	-0.02	-0.17	0.03	0.04	0.02	0.02	0.02	0.00	-0.07	-0.01	-0.03	N.A.	90%

Bmrk. Avg. = Benchmark average

^{*} Manager retained effective 4/1/89. Data covers period from 4/1/89 - 6/30/89 only.

Table 1 Con't..

EXTERNAL ACTIVE STOCK MANAGERS

Risk Factor Exposures January, 1984 - June, 1989

			Var.		Trad.				Earn.		For.	Labor	r Div.	Mo.	Eq.
	Beta	Suc.	Mkts.	Size	Act.	Growth	E/P	B/P	Var.	Finl.	Inc.		Yld.	T/O	Alloc.
Investment A	dvisei	*S													
Minimum	1.05	0.01	-0.36	-0.34	0.21	0.10	-0.28	-0.36	-0.16	-0.16	-0.11	-0.08	-0.64	0.00	73%
Average	1.10	0.17	0.18	-0.01	0.38	0.31	-0.04	-0.19	0.02	0.01	0.39	0.16	-0.40	4.15	83%
Maximum	1.16	0.47	0.43	0.17	0.84	0.49	0.31	0.27	0.34	0.21	0.62	0.30	-0.11	14.03	97%
Bmrk. Avg	. 1.03	0.04	0.00	0.08	0.06	0.05	0.01	-0.03	-0.02	-0.01	0.11	0.04	-0.05	N.A.	85%
_															
Lieber & Co.															
Minimum	1.03	0.10	-0.32	-1.98	0.00	0.21	-0.08	-0.32	-0.02	-0.20	-0.63	0.35	-0.63		76%
Average	1.07	0.34	0.06	-1.65	0.11	0.41	0.05	-0.06	0.10	-0.02	-0.49	0.54	-0.52		95%
Maximum	1.12	0.55	0.44	-1.46	0.21	0.51	0.16	0.10	0.24	0.10	-0.29	0.68	-0.40	11.43	100%
Bmrk. Avg	. 1.09	0.47	-0.04	-1.99	0.03	0.57	-0.08	-0.10	0.25	0.04	-0.37	0.58	-0.60	N.A.	95%
Rosenberg In												2.40	0.00	4.04	000
Minimum			0.00	-0.18	0.03	0.03	0.28	0.31	0.09	0.00	-0.07	-0.10	0.00		99%
Average		0.05	0.02	-0.18	0.05	0.04	0.29	0.32	0.13	0.01	-0.05	-0.07	0.01		100%
Maximum	1.02	0.08	0.04	-0.18	0.06	0.05	0.29	0.33	0.16	0.02	-0.02	-0.04	0.01	4.53	100%
										0.04	0.44	0.01	0.07	NT 4	000
Bmrk. Avg	. 1.01	0.07	-0.03	-0.23	0.03	0.07	-0.01	0.04	0.05	-0.01	-0.11	0.01	-0.06	N.A.	98%
Sasco Capita				0.00	0.44	0.01	0.00	0.00	0.02	0.42	0.02	0.05	-0.26	2 21	97%
Minimum			-0.23	-0.89	0.14	0.31	-0.28	0.23	0.93	0.43					98%
Average	1.08		-0.21	-0.85	0.19	0.34	-0.25	0.32	0.96	0.45	0.06	0.06	-0.23		
Maximum	1.09	0.39	-0.20	-1.03	0.25	0.30	-0.11	0.13	0.72	0.28	-0.05	0.12	-0.24	5.08	99%
	4.00	0.00	0.00	4.00	0.05	0.20	0.11	0.12	0.72	0.20	0.05	0.12	0.24	NI A	050%
Bmrk. Avg	, 1.09	0.39	-0.20	-1.03	0.25	0.30	-0.11	0.13	0.72	0.28	-0.05	0.12	-0.24	IV.A.	95%
Waddell & Re				4.00	0.40	0.44	0.00	0.26	0.16	0.21	0.25	0.05	0.00	1 21	1207
Minimum				-1.29	0.40	0.16	-0.38	-0.36	0.16	-0.21	-0.35	0.05	-0.80	11.65	12%
Average		0.65	0.15	-0.70	0.82	0.53	-0.13	-0.01	0.53	0.03	0.03	0.37			
Maximum	1.45	1.12	0.77	-0.16	1.74	1.31	0.82	0.20	1.96	0.25	0.50	0.54	-0.03	27.19	90%
- ·	4.40	0.50	0.04	1.00	0.40	0.56	0.24	0.01	0.35	0.29	-0.09	0.34	0.55	N.A.	80 <i>0</i> %
Bmrk, Avg	. 1.18	0.53	-0.04	-1.06	0.40	0.56	-0.24	0.01	0.33	0.29	-0.09	0.54	-0.55	14.74.	8070
, д д д ° ф ф															
Aggregate Ac			0.11	0.66	0.26	0.28	-0.18	-0.25	0.14	-0.02	-0.11	0.17	-0 68	NΔ	N.A.
Minimum			-0.11	-0.66	0.36		-0.18	-0.23	0.14	0.02	0.07	0.17	-0.52		N.A.
Average	1.15		0.19	-0.43	0.51	0.46			0.22	0.00	0.07	0.29	-0.32		N.A.
Maximum	1.20	0.60	0.33	-0.21	0.65	0.57	0.16	-0.03	0.34	0.10	0.23	0.30	-0.27	14.73.	14.74.

Bmrk. Avg. = Benchmark average

^{*} Manager retained effective 4/1/89. Data covers period from 4/1/89 - 6/30/89 only.

^{**} Includes data only for managers retained on 6/30/89.

Table 2.

EXTERNAL ACTIVE STOCK MANAGERS

Sector Weights Actual Portfolio Less Benchmark Portfolio January, 1984 - June, 1989

	Cons. Non Dur.	Cons. Dur.	Basic Mat.	Cap. Goods	Energy	Tech.	Trans.	Util.	Finl.
Alliance Capital									
Minimum	-6.03%	-1.88%	-10.44%	-6.40%	-18.24%	-5.78%	-0.45%	-13.94%	-5.16%
Average	7.77	0.90	-4.89	-2.70	-5.13	1.60	3.66	-4.50	3.29
Maximum	26.12	3.29	2.68	2.15	2.71	7.55	10.30	2.78	19.02
Bmrk. Avg.	33.48	4.74	10.76	7.61	10.08	12.87	2.71	7.66	10.10
BMI Capital									
Minimum	-7.28	-2.22	-8.76	-6.72	-11.01	-5.12	-5.54	-2.80	-14.24
Average	6.08	3.02	-4.64	-1.08	-1.23	3.63	-2.50	-0.65	-2.64
Maximum	17.78	20.92	2.11	5.29	6.16	10.35	7.60	2.22	5.35
Bmrk. Avg.	37.74	6.30	12.28	10.37	4.50	11.51	3.52	1.13	12.66
Concord Capital*									
Minimum	-6.26	-1.45	-3.19	1.43	1.51	9.54	0.18	-12.29	-1.81
Average	-5.41	-0.16	-1.42	1.89	2.40	10.88	1.20	-11.79	2.41
Maximum	-4.22	3.63	0.00	3.00	4.84	12.00	1.70	-10.33	3.97
Bmrk. Avg.	29.78	4.75	10.57	7.06	4.67	4.98	3.39	15.03	19.81
Forstmann Leff									
Minimum	-10.69	-5.77	-5.38	-7.29	-13.76	-10.55	-3.65	-10.70	-16.64
Average	4.77	-1.39	6.09	-4.24	-0.92	0.12	0.40	-3.75	-1.07
Maximum	23.04	13.64	19.28	-0.87	21.36	13.57	6.03	14.14	21.04
Bmrk. Avg.	31.86	4.65	12.94	7.89	6.92	10.54	3.43	7.77	14.00
Franklin Portfolio*									
Minimum	1.73	-1.11	0.25	-2.87	0.74	-2.21	0.40	-10.98	-1.19
Average	3.13	-0.90	1.05	-1.24	2.92	-1.83	0.99	-3.12	-0.99
Maximum	6.72	-0.64	1.95	-0.48	7.44	-1.12	2.47	0.49	-0.77
Bmrk. Avg.	29.78	4.75	10.57	7.06	4.67	4.98	3.39	15.03	19.81
IDS Advisory									
Minimum	-7.87	-2.59	-3.45	-6.56	-17.39	-10.61	-0.11	-14.81	-13.22
Average	0.77	1.80	7. 4 9	0.57	-3.31	-1.54	3.72	-6.26	-3.24
Maximum	8.25	7.65	20.60	7.76	4.25	7.42	10.92	11.98	9.91
Bmrk. Avg.	28.00	5.03	10.36	7.35	12.99	10.73	2.68	13.58	9.29

Bmrk. Avg. = Benchmark average

^{*} Manager retained effective 4/1/89. Data covers period from 4/1/89 to 6/30/89 only.

Table 2 Con't.

EXTERNAL ACTIVE STOCK MANAGERS

Sector Weights Actual Portfolio Less Benchmark Portfolio January, 1984 - June, 1989

	Cons. Non Dur.	Cons. Dur.	Basic Mat.	Cap. Goods	Energy	Tech.	Trans.	Util.	Finl.
Investment Advisers									
Minimum	-17.79%	-5.32%	-1.97%	-4.35%	-13.42%	-4.43%		-14.06%	-9.16%
Average	5.80	-2.46	6.59	-0.75	-7.50	3.52	2.92	-6.41	-1.72
Maximum	15.58	3.42	9.75	3.18	-2.52	10.44	9.42	3.45	15.98
Bmrk. Avg.	30.35	5.30	10.56	7.43	12.94	10.16	2.76	12.54	7.96
Lieber & Co.							4.40	<i>5.06</i>	0.44
Minimum	-8.67	-2.30	-8.20	-10.50	-3.94	-6.56	-1.48	-5.06	-9.44 7.77
Average	2.87	1.13	-2.33	-4.78	-0.78	-2.95	0.60	-1.54	
Maximum	13.40	8.06	5.49	-0.77	1.50	4.07	3.30	0.14	21.95
Bmrk. Avg.	32.64	6.66	10.95	11.40	3.72	10.85	2.53	2.50	18.75
Rosenberg Institutional*								4.17	5.00
Minimum	1.81	-1.30	2.04	-1.31	0.79	-1.29	-1.15	-3.47	-5.82
Average	2.94	-1.02	2.97	-1.07	1.59	1.07	0.23	-2.75	-3.95
Maximum	5.13	-0.65	4.85	-0.61	2.43	2.06	0.85	-1.98	-2.85
Bmrk. Avg.	27.54	5.62	9.48	7.08	7.96	8.05	2.50	17.16	14.62
Sasco Capital*								2.20	0.16
Minimum	-7.44	-2.42	-6.15	-2.34	13.09	-1.15	-1.69	-3.28	-2.16
Average	-5.20	-2.24	-4.47	-1.23	16.75	1.19	-0.84	-2.28	-1.67
Maximum	-3.16	-2.13	-2.32	0.89	18.69	2.53	-0.11	-0.44	-1.27
Bmrk. Avg.	22.80	3.87	21.43	10.76	13.16	6.67	5.33	7.45	8.55
Waddell & Reed							5 0 5	224	0.04
Minimum	-18.41	-1.87	-21.46	-10.21	-12.36	-6.02	-5.85	-2.34	-0.94
Average	-6.41	1.72	-3.92	-0.91	-3.31	3.05	-0.05	2.22	7.61
Maximum	7.92	21.33	5.41	9.88	7.73	16.98	6.55	17.28	21.28
Bmrk. Avg.	33.60	7.50	19.74	10.83	9.26	11.64	5.84	0.63	0.96
Aggregate Active**									5 .04
Minimum	-2.49	-1.69	-5.08	-4.87	-13.19	-2.37	-1.05	-6.36	-7.84
Average	2.76	0.57	0.92	-1.91	-3.41	1.41	1.67	-3.27	1.29
Maximum	7.68	6.11	5.86	0.96	4.58	6.62	4.79	0.37	11.66

Bmrk. Avg. = Benchmark average

^{*} Manager retained effective 4/1/89. Data covers period from 4/1/89 to 6/30/89 only.

^{**} Includes data only for managers retained on 6/30/89.

Table 3.

EXTERNAL ACTIVE STOCK MANAGERS

	3Q 84	4Q 84	1Q 85	2Q 85	3Q 85	4Q 85	1Q86	2Q86	3Q86	4Q86	
Alliance Capital Actual Portfolio Benchmark Portfolio	6.6% 8.4	1.3% 0.1	12.2% 11.1	10.8% 6.4	-3.3% -5.9	17.8% 17.3	19.3% 15.5	5.9% 3.7	-11.8% -9.9	5.2% 2.6	
BMI Capital Actual Portfolio Benchmark Portfolio	3.4 6.3	2.2 -0.9	9.3 11.9	-0.9 6.0	-2.4 -4.3	11.1 16.5	17.8 15.4	7.0 6.3	-9.4 -12.0	5.5 4.8	
Concord Capital Actual Portfolio Benchmark Portfolio	Man	ager not r	etained u	ntil 2Q89.							
Forstmann Leff Actual Portfolio Benchmark Portfolio	4.6 7.4	3.4 1.3	10.9 8.2	8.1 5.2	-4.2 -3.1	16.3 12.9	18.8 11.0	8.9 3.8	-10.8 -5.6	3.4 2.6	
Franklin Portfolio Actual Portfolio Benchmark Portfolio	Man	ager not r	etained u	ntil 2Q89.							
IDS Advisory Actual Portfolio Benchmark Portfolio	10.3 9.0	3.0 1.4	8.5 10.1	10.1 7.3	-5.9 -4.1	19.7 16.2	17.2 13.9	7.5 5.7	-10.1 -7.4	4.5 3.9	
Investment Advisers Actual Portfolio Benchmark Portfolio	10.7 9.0	5.7 1.4	6.4 10.1	6.4 7.3	-7.2 -4.1	18.5 16.2	12.4 13.9	4.6 5.7	-8.9 -7.4	4.1 3.9	
Lieber & Company Actual Portfolio Benchmark Portfolio	7.9 7.2	2.6 -0.6	11.6 12.1	6.0 5.3	-1.9 -3.1	14.6 15.8	13.9 14.1	11.0 5.9	-9.5 -10.8	0.1 2.2	
Rosenberg Institutional Actual Portfolio Benchmark Portfolio	Manager not retained until 2Q89.										
Sasco Capital Actual Portfolio Benchmark Portfolio	Manager not retained until 2Q89.										
Waddell & Reed Actual Portfolio Benchmark Portfolio	1.4 6.0	1.5 -0.3	5.2 8.2	7.0 4.7	-2.0 -3.5	10.4 13.0	16.4 12.1	2.0 2.7	-6.4 -6.9	5.1 3.0	
Aggregate Active*	7.2	2.4	8.4	8.0	-4.5	15.2	15.2	4.5	-8.6	3.9	
Market Index Wilshire 5000	9.2	1.3	10.3	7.5	-4.3	16.8	14.4	5.8	-7.7	4.0	

^{*} Aggregate Active performance numbers include returns of any managers retained during the time period shown but subsequently terminated by the Board.

Table 3 Con't.

EXTERNAL ACTIVE STOCK MANAGERS

	1Q 87	2Q 87	3Q 87	4Q 87	1Q 88	2Q 88	3Q88	4Q88	1Q89	2Q89
Alliance Capital Actual Portfolio Benchmark Portfolio	27.4% 22.8	4.6% 3.2	10.8% 5.1	-21.4% -24.2	4.0% 6.8	9.6% 6.0	-3.5% -0.9	0.6% 1.3	10.0% 6.7	11.7% 8.3
BMI Capital Actual Portfolio Benchmark Portfolio	24.8 23.1	1.2 0.3	4.1 5.2	-30.2 -25.2	23.9 12.5	5.2 6.5	-0.8 -0.9	-2.2 1.3	8.2 8.5	3.5 6.7
Concord Capital Actual Portfolio Benchmark Portfolio	Man	ager not r	etained u	ntil 2Q89.						7.1 9.0
Forstmann Leff Actual Portfolio Benchmark Portfolio	19.8 16.1	1.6 2.1	8.4 4.2	-17.6 -16.1	6.9 6.7	3.4 5.5	-2.6 0.1	2.6 1.6	8.3 6.3	2.1 6.2
Franklin Portfolio Actual Portfolio Benchmark Portfolio	Man	ager not r	etained u	ntil 2Q89.						10.1 9.0
IDS Advisory Actual Portfolio Benchmark Portfolio	22.4 20.5	3.7 3.2	5.9 5.2	-20.7 -19.5	0.6 7.5	7.1 5.3	-3.7 0.3	1.6 2.3	8.2 6.6	7.5 8.6
Investment Advisers Actual Portfolio Benchmark Portfolio	19.7 20.5	4.0 3.2	8.8 5.7	-15.2 -18.9	-1.4 5.6	4.7 5.8	-1.0 0.7	1.9 3.0	7.4 6.4	6.5 7.2
Lieber & Company Actual Portfolio Benchmark Portfolio	20.1 20.4	-1.3 0.1	2.7 4.1	-23.0 -24.8	16.2 15.0	4.6 6.9	0.8 -1.0	0.1 0.3	7.2 7.1	6.1 6.4
Rosenberg Institutional Actual Portfolio Benchmark Portfolio	Manager not retained until 2Q89.									9.1 8.7
Sasco Capital Actual Portfolio Benchmark Portfolio	Manager not retained until 2Q89.									
Waddell & Reed Actual Portfolio Benchmark Portfolio	18.4 22.1	2.4 3.6	9.8 6.0	-20.8 -21.0	8.1 11.1	7.3 5.5	-5.9 -1.7	1.2 1.0	5.2 6.5	10.4 5.9
Aggregate Active*	21.0	2.6	6.9	-21.8	7.3	6.8	-2.8	0.5	8.1	7.9
Market Index Wilshire 5000	21.2	3.3	6.2	-23.1	8.0	6.5	0.2	2.3	7.4	8.5

^{*} Aggregate Active performance numbers include returns of any managers retained during the time period shown but subsequently terminated by the Board.

Table 4.

EXTERNAL STOCK MANAGERS

Five Year Annualized Performance Summary

	Year Ending 6/30/89			Years ; 6/30/89		e Years g 6/30/89	Five Years Ending 6/30/89		
	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portfolio	
Active Managers									
Alliance Capital	19.2%	16.0%	8.8%	2.3%	13.5%	8.1%	23.1%	15.8%	
BMI Capital	8.7	16.2	1.4	4.7	7.5	7.7	14.1	16.4	
Concord Capital	7.1	9.0	Manage	er retained effe	ective 4/1/89				
Forstmann Leff	10.4	14.9	4.4	6.3	7.0	9.1	17.9	15.1	
Franklin	10.1	9.0	Manage	er retained effo	ective 4/1/89				
IDS	13.7	18.7	1.5	6.7	7.1	10.9	18.8	19.0	
Investment Advisers	15.2	18.4	4.7	6.4	9.0	10.6	17.3	18.9	
Lieber & Company	14.9	13.1	5.0	4.4	5.7	6.2	17.1	15.3	
Rosenberg	9.1	8.7	Manage	er retained effe					
Sasco Capital	7.9	6.7	Manage	er retained effe					
Waddell & Reed	10.6	12.0	5.6	4.9	10.0	10.1	14.5	14.9	
Passive Manager									
Wilshire Associates	19.4%	19.4%	6.1%	6.1%	10.6%	10.5%	19.1%	19.0%	
Total Basic Retireme Funds' Common Sto									
Segment*	18.0%	18.4%	5.7%	6.0%	10.1%	10.4%	18.5%	18.7%	
Capital Markets Da	ta								
Wilshire 5000	19.5%		6.0%		10.5%		19.1%		
91-Day Treasury Bill			7.1		6.6		7.3		
Inflation	5.2		4.6		4.3		3.7		

^{*} Total segment performance numbers include returns of any managers retained during the time periods shown but subsequently terminated by the Board.

BOND MANAGER PORTFOLIO CHARACTERISTICS GLOSSARY

The bond manager portfolio statistics glossary is designed to define terminology the State Board of Investment uses in evaluating a bond manager's investment philosophy, risk characteritics and performance data. The definitions refer to categories shown in Table 5.

Average Quality Weightings (Avg. Qual.)

Refers to the average rating given the total portfolio's securities by Moody's Corp. A security's rating indicates the financial strength of its issuer and other factors related to the likelihood of full and timely payment of interest and principal.

Bond Allocation (Bond Alloc.)

The percent of the manager's total portfolio invested in bonds.

Coupon

The annual interest payment received on the manager's total portfolio stated as a percent of the portfolio's face value.

Current Yield (Cur. Yield)

The annual interest payment produced by the manager's total portfolio stated as a percent of the portfolio's market value.

Duration (Dur.)

A measure of the average life of the total portfolio. Duration is a weighted average maturity where the time in the future that each cash flow is received is weighted by the proportion that the present value of the cash flow contributes to the total present value (or price) of the total portfolio.

Number of Issues (# of Issues)

The number of different bond issues held in the manager's portfolio.

Quarterly Turnover (Qtr. T/O) The manager's total bond sales during the quarter divided by the average value of the manager's bond portfolio over the quarter.

Term to Maturity (Term to Mat.)

A measure of the average life of the total portfolio. Term to maturity is the number of years remaining until the average bond in the portfolio makes its final cash payment.

Yield to Maturity (Yield to Mat.)

The compounded annualized return that the manager's total portfolio would produce if it were held to maturity and all cash flows were reinvested at an interest rate equal to the yield to maturity.

Table 5.
EXTERNAL ACTIVE BOND MANAGERS

Portfolio Characteristics

September 30, 1984 - June 30, 1989

	Qtr. T/O	# Of Issues	Bond Alloc.	Coupon	Cur. Yield	Yield To Mat.	Avg. Qual.	Dur.	Term To Mat.
Investment Advisers									
Minimum	0.0%	6 7	88%	7.60%	7.60%		AAA	3.10 Y	rs. 4.00 Yrs.
Average	18.4	17	96	8.68	8.52	9.24	AAA	4.40	7.05
Maximum	50.0	25	100	10.80	10.80	12.60	AAA	7.90	15.40
Lehman Management									
Minimum	16.0	15	81	7.70	7.80	7.30	AA	3.30	5.00
Average	43.7	36	90	9.50	9.31	9.15	AAA	3.88	6.94
Maximum	103.0	54	98	11.60	11.50	12.20	AAA	4.50	8.60
Miller Anderson									
Minimum	11.0	37	71	6.90	7.50	7.80	Α	3.10	5.50
Average	46.2	53	- 89	8.98	9.26	9.93	AA	4.51	8.53
Maximum	83.0	76	99	10.50	11.10	13.00	AAA	6.60	12.50
Morgan Stanley									
Minimum	9.0	7	73	7.60	7.90	8.20	AA	2.20	3.40
Average	59.5	14	96	13.92	9.36	9.59	AAA	4.84	9.29
Maximum	160.0	20	100	11.50	11.50	12.50	AAA	6.50	19.90
Western Asset									
Minimum	12.0	19	80	8.50	8.30	8.30	AA	4.20	8.40
Average	42.6	41	89	9.39	9.67	10.04	AA	5.29	12.04
Maximum	97.0	55	100	11.30	12.30	12.80	AAA	6.70	18.90

Table 6. EXTERNAL ACTIVE BOND MANAGERS

Sector Weights

September 30, 1984 - June 30, 1989

	(In Percentages)										
	Govt	Agcy	Ind	Util	Fin	Tran	Mtgs	Misc	Cash		
Investment Advisers											
Minimum	46	0	0	0	0	0	0	0	0		
Average	71	3	7	3	8	0	5	0	3 12		
Maximum	85	18	25	31	19	0	15	0	12		
Lehman Management											
Minimum	46	0	2	0	0	0	0	0	0		
Average	58	4	7	2	10	0	9	0	9		
Maximum	66	13	14	8	26	0	18	0	19		
Miller Anderson											
Minimum	0	0	2	0	3	0	20	0	1 9		
Average	22	0	6	0	22	0	41	0			
Maximum	45	0	9	5	59	2	61	0	29		
Morgan Stanley											
Minimum	0	0	0	0	0	0	0	0	0		
Average	38	4	2	0	7	0	44	1	4		
Maximum	74	27	31	0	28	0	75	13	27		
Western Asset											
Minimum	3	0	3	5	0	0	23	0	0		
Average	12	8	13	11	6	2	38	1	9		
Maximum	28	16	20	19	18	5	54	4	20		

Abbreviations:

Govt	Government
Agcy	Government agencies
Ind	Industrials
Util	Utilities
Fin	Financials
Tran	Transportation
Mtgs	Mortgages
Misc	Miscellaneous or other

Table 7.

EXTERNAL ACTIVE BOND MANAGERS

	3Q84	4Q84	1Q85	2Q85	3Q85	4Q85	1Q86	2Q86	3Q86	4Q86
Investment Advisers									,	
Actual Portfolio	11.8%	8.8%	1.8%	9.2%	2.3%	6.3%	5.9%	0.9%	2.4%	2.7%
Benchmark Portfolio	7.9	7.2	2.2	8.6	2.0	7.5	7.6	1.1	2.4	3.2
Lehman Management										
Actual Portfolio	8.7	6.8	2.1	7.6	2.1	6.5	6.5	1.1	2.9	2.8
Benchmark Portfolio	7.5	7.1	2.3	7.6	2.2	6.8	6.9	1.4	2.3	2.9
Miller Anderson										
Actual Portfolio	6.7	6.3	2.5	5.7	4.4	8.7	4.2	0.2	2.2	10.3**
Benchmark Portfolio	8.6	7.5	2.2	8.9	2.0	7.8	7.9	1.1	2.5	3.3
Morgan Stanley										
Actual Portfolio	6.3	7.2	1.5	9.1	2.4	7.7	8.3	-1.3	3.1	4.5
Benchmark Portfolio	8.4	7.7	2.4	8.7	2.2	6.8	5.7	1.2	4.5	3.2
Western Asset										
Actual Portfolio	10.8	6.8	2.3	9.1	1.9	9.3	6.9	1.3	2.2	4.9
Benchmark Portfolio	7.9	7.2	2.2	8.6	2.0	7.5	7.6	1.1	2.4	3.2
Aggregate Active*										
Actual Portfolio	8.1	6.8	2.1	7.8	2.7	7.7	6.2	0.4	2.7	5.2
Benchmark Portfolio	8.1	7.4	2.2	8.5	2.1	7.3	7.1	1.2	2.6	3.2
Market Index Salomon Broad Investment Grade										
Bond Index	8.6	7.5	2.2	8.9	2.0	7.8	7.9	1.1	2.5	3.3

^{*} Aggregate Active performance numbers include returns of any managers retained during the time periods shown but subsequently terminated by the Board.

^{**} Performance reflects positive impact of pricing adjustment made during the quarter.

Table 7 Con't.

EXTERNAL ACTIVE BOND MANAGERS

	1Q87	2Q87	3Q87	4Q87	1Q88	2Q88	3Q88	4Q88	1Q89	2Q89
Investment Advisers										
Actual Portfolio	1.0%	-0.9%	-1.9%	5.1%	3.2%	1.1%	1.8%	0.6%	1.3%	9.8%
Benchmark Portfolio	1.3	-1.4	-2.5	5.6	3.8	1.1	1.9	0.9	1.1	8.4
Lehman Management										
Actual Portfolio	1.1	-1.6	-2.1	5.3	3.2	0.7	3.3	0.8	1.3	7.0
Benchmark Portfolio	1.5	-1.3	-2.1	5.2	3.4	1.1	1.8	0.9	1.2	7.2
Miller Anderson										
Actual Portfolio	2.8	-1.6	-3.6	6.3	3.6	1.5	1.9	1.6	1.4	4.4
Benchmark Portfolio	1.3	-1.6	-2.8	5.8	3.8	1.2	2.0	0.8	1.2	7.9
Morgan Stanley										
Actual Portfolio	2.9	-3.1	-0.5	4.8	3.1	0.4	1.8	0.3	1.1	6.8
Benchmark Portfolio	1.4	-1.1	-1.9	5.2	3.8	1.2	1.7	0.3	1.1	7.1
Western Asset										
Actual Portfolio	2.6	-3.4	-3.1	5.3	5.3	1.5	2.7	1.5	1.5	8.2
Benchmark Portfolio	1.3	-1.4	-2.7	5.6	4.0	1.4	2.2	0.9	1.2	7.8
Aggregate Active*										
Actual Portfolio	2.3	-2.3	-2.2	5.3	3.8	1.1	2.4	1.1	1.4	6.9
Benchmark Portfolio	1.4	-1.4	4	5.5	3.8	1.2	2.0	0.7	1.2	7.6
Market Index Salomon Broad Investment Grade										
Bond Index	1.3	-1.6	-2.8	5.8	3.8	1.2	2.0	0.8	1.2	7.9

^{*} Aggregate Active performance numbers include returns of any managers retained during the time periods shown but subsequently terminated by the Board.

EXTERNAL BOND MANAGERS

Table 8.

Five Year Annualized Performance Summary

	Year Ending 6/30/89			Years g 6/30/89		e Years g 6/30/89	Five Years Ending 6/30/89		
	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portfolio	Actual Portfolio	Benchmark Portoflio	
Active Managers									
Investment Advisers	14.0%	12.6%	10.6%	10.3%	8.8%	8.7%	15.2%	14.5%	
Lehman Managemer	it 12.7	11.4	9.9	9.6	8.3	8.2	13.6	13.7	
Miller Anderson	9.6	12.2	8.7	10.2	10.4	8.6	14.3	14.8	
Morgan Stanley	10.1	10.5	9.0	9.5	8.5	8.6	13.6	14.2	
Western Asset	14.5	12.4	11.7	10.4	9.9	8.8	16.1	14.5	
Semi-Passive Manag	ers	•							
Fidelity Management	12.0%	12.2%	Manager	retained effec	tive 7/1/88				
Lincoln Capital	12.4	12.2		retained effec					
Total Basic Retireme Funds' Bond Segment*	nt 12.1%	11.9%	10.0%	10.0%	8.4%	7.7%	14.5%	14.4%	
Capital Markets Dat	a								
Salomon BIG Index*	* 12.2%		10.2%		8.6%		14.8%		
91 Day Treasury Bills			7.1		6.6		7.3		
Inflation	5.2		4.6		4.3		3.7		
					· 				

^{*} Total segment performance numbers include returns of any managers retained during the time periods shown but subsequently terminated by the Board.

^{**}Salomon Broad Investment Grade Bond Index

Table 9.

ALTERNATIVE ASSETS

Summary of Commitments As of June 30, 1989

*	Total Fund Size	SBI Incept	SBI		SBI-To Be	Fund
:	(Millions)	Date	Commitment	SBI-Funded	Funded	Description
Real Estate:	(======,					<u>-</u> ·
Aetna	\$1,573	Apr-82	\$40,000,000	\$40,000,000	\$0	Open End/Diversified
Equitable	\$3,613	Oct-81	\$40,000,000	\$40,000,000	\$0	Open End/Diversified
Prudential	\$3,560	Sep-81	\$40,000,000	\$40,000,000	\$0	Open End/Diversified
Heitman I	\$113	Jun-84	\$20,000,000	\$20,000,000	\$0	Closed End/Diversified
Heitman II	\$238	Oct-85	\$30,000,000	\$30,000,000	\$0	Closed End/Diversified
Heitman III	\$200	Nov-86	\$20,000,000	\$18,119,115	\$0	Closed End/Diversified
RREEF	\$773	Apr-84	\$75,000,000	\$71,300,000	\$0	Closed End/Diversified
State Street III	\$103	Jul-85	\$20,000,000	\$20,000,000	\$0	Closed End/Specialized
State Street IV	\$86	Jul-86	\$15,000,000	\$15,000,000	\$0	Closed End/Specialized
State Street V	\$82	Nov-87	\$15,000,000	\$10,000,000	\$0	Closed End/Specialized
TCW III	\$216	Jul-85	\$40,000,000	\$40,000,000	\$0	Closed End/Specialized
TCW IV	\$250	Sep-86	\$30,000,000	\$30,000,000	\$0	Closed End/Specialized
Total Real Estate			\$385,000,000	\$385,000,000	\$0	
Venture Capital:						
Allied	\$40	Jul-85	\$5,000,000	\$5,000,000	\$0	Later Stage
DSV	\$60	Apr-85	\$10,000,000	\$10,000,000	\$0	Early Stage
First Century	\$ 100	Dec-84	\$10,000,000	\$6,500,000	\$3,500,000	Early Stage
First Chicago	\$50	Mar-88	\$5,000,000	\$1,830,000	\$3,170,000	Secondary Interests
Golder Thoma	\$225	Oct-87	\$14,000,000	\$4,900,000	\$9,100,000	Later Stage
Inman/Bowman	\$44	Jun-85	\$7,500,000	\$4,500,000	\$3,000,000	Early Stage
KKR I	\$1,000	Mar-84	\$25,000,000	\$25,000,000	\$ 0	LBO
KKR II	\$2,000	Dec-85	\$18,365,172	\$18,365,172	\$0	LBO
KKR III	\$5,600	Oct-87	\$146,634,660	\$89,958,077	\$56,676,583	LBO
Matrix	\$70	Jul-85	\$10,000,000	\$10,000,000	\$0 \$0	Early Stage
Norwest	\$60	Jan-84	\$10,000,000	\$10,000,000	\$0 \$0	Early Stage
Summit I	\$93	Dec-84	\$10,000,000	\$10,000,000	\$0	Later Stage
Summit II	\$230	May-88	\$30,000,000	\$7,500,000	\$22,500,000	Later Stage
Superior	\$35	Jun-86	\$6,645,000	\$3,322,500	\$3,322,500	Early Stage - MN.
T. Rowe Price		Mar-86	\$899,850	\$899,850	\$0	IPO Manager
Total Venture Capita	al		\$309,044,682	\$207,775,599	\$101,269,083	
Resources:			445 000 000	#4 # 000 000	ሰ ሳ	Daha mish Panter
AMGO I	\$144	Jul-81	\$15,000,000	\$15,000,000	\$0	Debt with Equity
AMGO II	\$36	Feb-83	\$7,000,000	\$7,000,000	\$0	Debt with Equity
AMGO IV	\$75	May-88	\$12,300,000	\$5,292,000	\$7,008,000	Debt with Equity
Apache I	\$100	May-84	\$3,000,000	\$1,564,025	\$1,435,975	Debt with Equity
Apache II	\$180	Oct-85	\$23,000,000	\$23,000,000	\$0 \$0	Debt with Equity Net Profits Interest
Apache III	\$190	Dec-86	\$30,000,000	\$30,000,000		Debt with Equity
Morgan O&G	\$135	Jul-88	\$15,000,000	\$8,400,000	\$6,600,000	Royalty
British Pet. Royalty	\$500	Feb-89	\$25,000,000	\$25,000,000	\$0	коуану
Total Resources			\$130,300,000	\$115,256,025	\$15,043,975	
Total Alternative As	ssets		\$824,344,682	\$708,031,624	\$116,313,058	

TIME-WEIGHTED RATE OF RETURN

In measuring the performance of a manager or fund whose investment objective is to maximize the total value of an investment portfolio, the proper measuring tool is the time-weighted total rate of return. This performance measure includes the effect of income earned as well as realized and unrealized portfolio market value changes. In addition, the time-weighted total rate of return nets out the influence of contributions made to and distributions taken from the manager or fund. These are variables over which the manager or fund generally has no control.

The calculation of a portfolio's true time-weighted return requires that the portfolio be valued every time that there is a capital flow in or out. Because most portfolios are not valued that frequently, it is usually necessary to estimate the time-weighted total rates of return by approximating the required valuations.

In 1968, the Bank Administration Institute (BAI) commissioned a study, conducted by the University of Chicago, which considered desirable methods of estimating time-weighted returns. The BAI report is considered to be the definitive work in the field of performance measurement because of the academic reputations and thorough scientific efforts of its authors.

When monthly data are available, the BAI study recommends employing a technique called the linked internal rate of return (LIRR). State Street Bank, the SBI's performance measurement consultant, calculates the LIRR by solving the following equation for R:

$$VB \cdot (1+R) + \sum_{i=1}^{n} C_{i} \cdot (1+R)^{ti} = VE$$

Where:

VB = Value of the fund at the beginning of the month

VE = Value of the fund at the end of the month

 C_i = Net cash flow on the ith day of the month

n = Number of cash flows in the month

R = Internal rate of return

ti = Time from cash flow i to the end of the period, expressed as a percentage of the total number days in the month

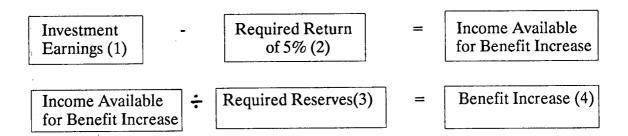
The internal rate of return, R, is a proxy for the true time-weighted return over the month. It approximates the interim valuations by assuming a uniform growth of the invested assets throughout the period.

The IRR's calculated for each month can be linked together to estimate the time-weighted return for a longer period. For example, given three consecutive monthly IRR's (R1, R2, and R3), the quarterly time-weighted return (TWRQ) is:

$$TWRQ = (1+R1)*(1+R2)*(1+R3)-1$$

BENEFIT INCREASE FORMULA

In order to support currently promised benefits, the Post Retirement Investment Fund must generate 5% realized earnings on its invested assets each year. All realized earnings in excess of 5% are used to finance permanent lifetime benefit increases for current retirees. The benefit increase calculation is specified in Minnesota Statutes Chapter 11A.18, subdivision 9. A summary of the methodology is shown below:



- (1) Investment earnings are defined as dividends, interest, accruals and realized capital gains or losses applicable to the most recent fiscal year ending June 30.
- (2) Each cash flow in or out of the Post Fund is adjusted by 5% multiplied by the fraction of a year from the date of the cash flow to the end of the fiscal year on June 30.
- (3) Total required reserves are calculated by the State's actuary retained by the Legislative Commission on Pensions and Retirement.
- (4) A retiree who has been receiving an annuity or benefit for at least one year as of the end of the fiscal year will receive the full benefit increase. A retiree who has been receiving an annuity or benefit for less than one year will receive one twelfth of the full increase for each month the person was retired during the fiscal year. Full or partial increases are effective beginning January 1 of the following calendar year.

EXTERNAL STOCK AND BOND MANAGER FEES

Total Payments for Fiscal Year 1989

Active Stock Managers (1)		
Fred Alger Management*	\$	-151,688
Alliance Capital		1,186,498
BMI Capital		240,785
Concord Capital Management		180,341
Forstmann Leff Associates		457,390
Franklin Portfolio Associates		160,931
IDS Advisory		153,031
Investment Advisers Inc.		231,676
Lieber & Company		909,874
Rosenberg Institutional Equity Management		192,120
Sasco Capital, Inc.		104,617
Waddell & Reed		441,386
Passive Stock Manager (2)		
Wilshire Associates	\$	312,482
Active Bond Managers (2)		
Investment Advisers Inc.	\$	98,247
Lehman Management	•	221,303
Miller, Anderson & Sherrerd		326,396
Morgan Stanley Capital Management		212,100
Western Asset Management		296,809
Semi-Passive Bond Managers(3)	,	
Fidelity Management Trust	\$	102 694
Lincoln Capital Management	Ф	192,684
Zincom Capital Management		206,623

- (1) Active stock managers are compensated on a performance-based fee formula. Fees earned may range from zero to twice the manager's base fee, depending on the manager's performance relative to an established benchmark. (See page 71 for a more complete description of this formula.)
- (2) The passive stock manager and active bond managers are compensated based on a specified percentage of assets under management.
- (3) The semi-passive bond managers are compensated on a performance-based fee formula. Fees earned may range from 3.5 to 11.5 basis points of assets under management, depending on the manager's performance relative to an established benchmark. (See page 71 for a more complete description of this formula).
- * Manager terminated during fiscal year 1989. The performance fee formula required the manager to return a portion of base fee payments remitted to the firm in prior periods.

COMMISSIONS AND TRADING VOLUME

By Broker for Fiscal Year 1989

Broker	Stock \$ Volume	Stock \$ Commissions	Bond \$ Volume	Bond \$ Commissions	Short Term \$ Volume
DI ORCI	¥ (3.2	• • • • • • • • • • • • • • • • • • • •	•		
Abel/Noser Corp.	\$ 2,195,550	\$ 7,140	\$0	\$0 0	\$0 0
Abrams & Co.	267,500 1,944,458	1,000 6,379	0	0	ő
Adams Harkness & Hill Allison-Williams	1,944,456	0,579	3,315,983	ŏ	Ŏ
Alpha Managment, Inc.	1,391,250	3,300	0	0	0
American Express Credit	0	0	29,687,013	0	0
American National Bank	. 0	0	4,106,292 2,713,628	ŏ	Õ
Arbour Securities, Inc. Associates Corp. of N.A.	ŏ	ŏ	, , 0	Õ	17,000,000
Autranet	28,410,912	46,616	56,802,856	0	0
BGK Securities	0	0 0	5,830,266 3,000,000	0	0
Bank of America Bankers Discount Corp.	0	0	3,000,000	ŏ	450,000,000
Bankers Trust	ŏ	Ŏ	29,659,513	0	161,190,000
Bateman Eichler	807,675	920	0	0	0
Baum George K. & Co.	122,500 98,884,513	0 150,928	0 75,763,765	0	172,144,000
Bear Stearns & Co. Bernstein Sanford	22,332,608	57,738	75,705,700	Ó	0
Blunt Ellis	155,000	1,200	0	0	0
Boston Inst. Services	462,485	800	. 0	0	0
Brandt (Robert) & Co.	1,723,425 84,914,173	4,264 197,105	0	ő	ŏ
Brean Murray Brick Securities	256,725	441	Ó	0	0
Bridge Trading Co.	59,149,570	92,605	0	0	0
Broadcort Capital	980,730	1,870 12,357	0 231,200	0	ŏ
Brown (Alex) & Sons, Inc. Brown Bros. Harriman	9,003,564 1,488,859	944	251,200	Ŏ	Ō
Cable/Hose & Ragen	1,122,170 86,263,880	2,600	0	0	0
Cantor Fitzgerald	86,263,880	118,698	92,015,141	0	0 0
Capital Inst. Services	21,347,830	29,323	16,433,746	0	45,000
Carroll McEntee & McGinley Charles Schwab & Co., Inc.	54,625,500	66,085	, , 0	Ō	, O
Chase Manhattan Bank	0	. 0	159,172	0 0	242,000
Chicago Corp.	635,991	960 0	0	0	40,769,000
CIT Financial Corp.	0	0	196,844,591	0	187,958,350
Citibank	U O	Ö	125,085,448	ŏ	100,000,000
Citicorp Citicorp Sec. Markets, Inc.	ŏ	Ŏ	69,776,563	0	18,100,000
County Securities	40,250	70	0	0 0	0
Coweń & Co.	12,743,720	15,219 26,461	U N	0	Ö
Cyrus J. Lawrence Dain Bosworth, Inc.	15,745,479 6,653,205	9,849	3,985,465	0	0
Dain Kalman & Quail	1,306,163	3,944	0	0	0
Daiwa Sec. America	617.536	0 889	279,935,230	0	0
Davis Davis Witter Bernalds	517,525 14,228,086	29,049	14,000,000	ŏ	25,000,000
Dean Witter Reynolds Dillon Read	1,285,725	5,530	82,405,625	0	5,067,174,000
Discount Corp. (NY)	0	0	3,000,000	0	31,000,000
Donaldson Lufkin	40 114 014	0 71,666	23,580,154 571,556,617	0	15,254,598,000
Drexet Burnham Lambert Edwards-Bond Service	49,116,014 0	71,000	14,946,756	Ó	0
Edwards A.G. & Sons	Ŏ	0	2,488,300	0	0
Ernst & Co.	11,762,960	16,825	0 0	0 0	0
Execution Services Inc.	2,095,738 1,330,388	1,698 2,200	ő	ŏ	ŏ
Factset Data Financial Clearing	2,686,851	3,896	0	0	0
First Albany	132,745	120	0	0 0	0 681,352,000
First Bank Nat'l. Assoc.	69,471,421	119,024 3,608	338,924,376 209,512,262	102,813	4,557,749,000
First Boston Corp. First Chicago Corp.	2,112,606	3,000 0	2,000,000	0	55,000,000
First Interstate Bank (CA)	ŏ	Ó	. 0	0	50,000,000
First Kansas	13,854,571	21,966 21,068	0 0	0	0
First Manhattan Company	9,299,157 0	21,008	ŏ	0	128,023,000
First Nat'l. Bank Chicago First Southwest Co.	3,288	Ŏ	Ō	0	Q
Fleming (Robert), Inc.	2,998,276	6,450	0 0	0 0	0 12,607,000
Ford Motor Credit Co.	0 91,750,694	195,017	0	0	12,557,550
Fred Alger & Co. Friend (L.H.) & Co.	63,938	550	ŏ	Ō	0
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COMMISSIONS AND TRADING VOLUME

By Broker for Fiscal Year 1989

Broker	Stock \$ Volume	Stock \$ Commissions	Bond \$ Volume	Bond \$ Commissions	Short Term \$ Volume
Furman Selz Mager	\$1,798,507	\$2,180	\$0	\$0	\$0
General Electric Capital Corp.	0	0	0	0	40,485,000 197,878,000
General Motors Acceptance Goldman Sachs & Co.	80,323,784	73,446	806,166,196	88,750	98,700,000
Goodrich Securities	2,863,355	7,119	0	0	0
Greenwich Capital Markets, Inc.	0	0	117,973,954	0	266,934,000
Gruntal & Co.	4,722,932 2,138,194	7,792 3,336	0	0	0
Hahn Holnd Grosmn Hambrecht & Quist	693,472	3,330 1,940	ŏ	ő	Ŏ
Heller Financial, Inc.	´ 0	0	ŏ	0	165,430,000
Herzog Heine Gedvid	1,402,179	960	0	0	0
Howard Weil Labouisse	563,962	786 0	227.802	0	Ü
IDS Mortgage Co. Impact Securities Co.	511,585	402	227,802 0	ŏ	0
Ingalis & Snyder	457,485	1,050	Ŏ	ŏ	Ŏ
Instinet	192,999,036	244,418	0	0	0
Interstate Securities	126,638	600	0	0	0
Invemed Associates Irving Securities Inc.	4,126,362	6,936	17,000,000	0	0
ITT Financial	ŏ	ŏ	22,000,000	ŏ	ŏ
Jefferies & Co.	235,966,524	323,945	0	0	0
Jones & Assoc.	7,158,306	15,706	0	0	0
Josephthal & Co. Keefe Bruyette & Wood	1,797,560 2,793,607	2,320 7,328	ŏ	0	0
Kidder Peabody	22,503,854	42,565	92,112,437	10,125	5,486,436,998
Kleinwort Benson Govt. Sec., Inc.	1,653,862	3,900	0	0	0
L.F. Rothschild	2 (07 422	4.501	87,317,458	15,000	0
Laidlaw Ad Lanston Co.	3,607,422	4,501 0	5,000,000	0	0
Lashco, Inc.	144,875	1,140	0	ŏ	ŏ
Lazard Freres & Co.	1,810,750	2,285	0	0	0
Legg Mason	595,000	1,960	0 126,720,541	0	2 920 210 000
Lehman Govt. Securities	20 001 001	20.011	120,720,341	0	2,829,319,000
Lewco Securities, Inc. Lieber & Company	29,991,001 77,851,386	39,911 186,046	86,494	263	0
Lynch, Jones & Ryan	8,938,570	14,517	00,171	0	ŏ
Mabon Nugent & Co.	1,252,268	1,120	0	0	0
Manufacturers Hanover Trust	0	. 0	1,000,000	0 0	0 000
Marquette National Bank McDonald & Company	1,696,986	0 4.028	40,096,797	0	21,450,000
Merrill Lynch - IDC	107,184,591	167,104	504,499,064	ŏ	30,027,720
Merrill Lynch PF&S	0	´ 0	25,895,362	Ō	0
Merrill Lynch PF&S (P)	0	0	751,652	10.500	1 450 205 000
Merrill Lymch PF&S (R)	3,707,363 104,625	11,126 135	290,110,620	18,500	1,450,385,000
Mesirow & Company Miscellaneous	104,023	133	27,470	ő	ő
Montgomery Securities	38,604,778	35,124	1,775,163	Ö	Ō
Moore, Schley & Cameron	8,620,580	10,082	0	0	0
Morgan Guaranty	228,018,279 3,030,373,	206,030 6,518	409,907,286 63,312,133	70,375	3,543,032 403,942,000
Morgan Stanley & Co. Neuberger & Berman	5.482.911	9,603	05,512,155	70,575	0
Newbridge Securities	[′] 78,67 3	300	Ò	Ō	0
Newhard Cooke & Co.	6,933,493	12,545	10 000 000	0	0
Nikko Securities Nomura Securities Int'l.	623,675 7,469,460	1,616 18,155	19,000,000 248,226,509	0 0	0
Norwest Bank Mpls.	7,405,400	10,133	18,477,813	Ŏ	157,567,000
Oppenheimer & Co.	50,217,801	77,103	2,054,494	Ó	0
OSC Sample Lynch	0	. 0	6,348,711	0	0
Oscar Grūssman Paine Webber J & C	1,426,705 87,671,134	2,317 105,299	0 90,291,786	12,813	1,539,956
Pershing	34,449,630	46,310	985,680	12,013	1,559,550
Pforzheimer Carl H.	3,288,886	4,200	0	Ō	Ō
Phoenix Capital Markets	283,125	1,200	0	0.	0
Piper Jaffray & Hopwood	8,986,514	14,878	143,447	0	U
Piper Jeffraý & Hopwood (S) Pittsburgh National Bank	0,560,514	0	Ŏ	Ŏ	27,000,000
Printon & Kane	Ŏ	ŏ	63,609,858	0	0
Prudential Prudential	18,923,709	43,716	33,640,104	0	1.510.007.000
Prudential Bache Securities Purcell Graham & Co.	5,047,963	15,783	63,450,385	0	1,519,907,000
Raymond James & Associates	1,013,716 620,039	2,200 700	ŏ	Ö	0
RBC Dominion Securities	2,453,969	2,247	Õ	0	Ŏ
Robert Fleming	800,855	1,146	0	0	0

COMMISSIONS AND TRADING VOLUME

By Broker for Fiscal Year 1989

Broker	Stock \$ Volume	Stock \$ Commissions	Bond \$ Volume	Bond \$ Commissions	Short Term \$ Volume
Robinson-Humphrey Co.	\$1,204,128	\$4,065	\$0	\$0	\$0
Rosenberg	27,412,675	0.,000	Õ	Õ	0
Rotan Mosle	27,112,070	Ŏ	2,574,047	Ŏ	Ŏ
Roulston & Company	1,983,167	5,819	0	Õ	Ó
Salomon Brothers	46,604,886	65,463	1,050,168,326	12,500	1,268,900
Sanwa-BGK	0	0	2,100,656	0	, , , , 0
Schapiro (M.A.) & Co.	201,025	0	´ ´ 0	0	0
Scott & Stringfellow	2,249,925	1,750	Ó	Ö	0
Sears Roebuck Acceptance	0	0	0	0	193,000,000
Securities Settlement Corp.	5,040,319	9,235	130,000	0	´ ´ O
Security Pacific Bank	0	0	´ 0	0	3,000,000
SEI Funds Evaluation	25,461,828	40,694	0	0	. 0
Shearson Argus Research	26,182,021	38,494	486,344,894	0	36,500,000
Shearson Lehman (Bondstat)	0	0	353,644,155	20,000	´ ´ O
Shearson Lehman/American Express	0	0	111,983,487	18,750	0
Shearson/American Express	3,257,404	7,220	´ ´ O	´ 0	0
Sloate Wiesman	844,895	1,300	. 0	0	0
Smith Barney & Company	31,351,128	42,635	8,901,470	6,250	0
State Board of Investment	10,774,413	´ 0	15,720,976	0	100,500,000
Sutro & Company, Inc.	1,929,236	2,664	626,960	0	0
The Chicago Corp.	1,032,206	160	0	0	0
Thomson & McKinnon	. 0	0	31,815,848	0	0
Toronto Domin	0	0	0	Õ	35,700,000
Tucker Anthonly & R.L. Day, Inc.	0	0	13,326,031	Õ	Ō
Underwood Neuhaus	0	.0	1,985,338	0	0
W & D Securities	406,190	800	0	0	0
W.E. Pollock & Co., Inc.	0	0	67,429,688	0	0
Wagner Stott & Co.	119,674,112	186,998	Ũ	0	0
Wall Street Clearing	3,499,818	9,718	0	0	0
Warburg S.G.	1,825,650	640	0	0	0
Weeden & Company	91,511,257	159,654	560,582	Õ	0
Wellington & Company	1,606,746	4,326	0	Õ	0
Westpac Pollock & Co.	0	0	2,280,969	0	0
Wheaton First Securities, Inc.	772,950	1,926	Q Q	0	0
William Blair & Co.	1,657,575	2,220	0	0	0
Wood Gundy & Company	954,518	5,615	0	0	(17.55(.000
Yamaichi Intl. (Amer), Inc.	0	0	35,768,750	0	617,556,000
Broker Unavailable*	560,554,584	262,090	784,343,571	0	837,826,424
All Brokers Combined	\$3,071,210,638	\$4,009,529	\$8,385,674,920	\$376,139	\$41,535,847,379

^{*} Includes transactions where broker data was incomplete.